



# FY 2023-2024

## LYON COUNTY

Independent Auditor's Reports  
Basic Financial Statements and  
Supplementary Information  
Schedule of Findings

June 30, 2024

Prepared By:

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# LYON COUNTY

June 30, 2024

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# LYON COUNTY

June 30, 2024

## Officials/Department Heads

<u>Name</u>	<u>Title</u>	<u>Term Expires/Term</u>
Cory Altena	Board of Supervisors	December 31, 2024
Dennis Scholten	Board of Supervisors	December 31, 2024
Jerry Birkey	Board of Supervisors	December 31, 2026
Steve Herman	Board of Supervisors	December 31, 2026
Douglas Vanden Bosch	Board of Supervisors	December 31, 2026
Jennifer Smit	County Auditor	Resigned December 31, 2023
Amy Srock	County Auditor	January 9, 2024 to December 31, 2024
Amy Oetken	County Attorney	Resigned July 18, 2024
Stewart VanderStoep	County Sheriff	December 31, 2024
Amie Griesse	County Recorder	December 31, 2026
Michele Stewart	County Treasurer	December 31, 2026
Ashley Lewis	County Assessor	December 31, 2027
Justin Smith	County Conservation Director	Indefinite
Lisa Rockhill	County Disabilities Service Coordinator	Retired December 15, 2023
Steve Simons	County Economic Development Director	Retired January 31, 2024
Jennifer Smit	County Economic Development Director	January 1, 2024 to Indefinite
Daryl Albertson	County Engineer	Indefinite
Melissa Stillson	County Health Services Administrator	Indefinite



## Independent Auditor's Report

To the Officials of Lyon County:

### **Report on the Audit of the Financial Statements**

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Lyon County, Iowa, as of and for the year ended June 30, 2024, and the related Notes to Financial Statements, which collectively comprise the County's basic financial statements listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Lyon County as of June 30, 2024 and the respective changes in its financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of Financial Statements section of our report. We are required to be independent of Lyon County, and to meet our other ethical responsibilities, in accordance with the ethical requirements relating to our audit. We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Lyon County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### ***MEMBERS***

American Institute - Certified Public Accountants | Private Companies Practice Section | Iowa Society - Certified Public Accountants

## **Auditor's Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgement and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Lyon County's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Lyon County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

## **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require Management's Discussion and Analysis, the Budgetary Comparison Information, the Schedule of the County's Proportionate Share of the Net Pension Liability (Asset), the Schedule of County Contributions (IPERS), and the Schedule of Changes in the County's Total OPEB Liability, Related Ratios and Notes on pages 5 through 15 and 58 through 66 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Lyon County's basic financial statements. We previously audited, in accordance with the standards referred to in the third paragraph of this report, the financial statements for the nine years ended June 30, 2023 (which are not presented herein) and expressed unmodified opinions on those financial statements. The supplementary information included in Schedules 1 through 5 is presented for purposes of additional analysis and is not a required part of the basic financial statements.

Such supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the supplementary information in Schedules 1 through 5 is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

## **Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated July 21, 2025 on our consideration of Lyon County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Lyon County's internal control over financial reporting and compliance.

*De Noble, Austin & Company PC*

**De Noble & Company PC**  
d/b/a De Noble, Austin & Company PC  
Certified Public Accountants

July 21, 2025

# LYON COUNTY

## MANAGEMENT'S DISCUSSION & ANALYSIS

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Lyon County provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2024. We encourage readers to consider this information in conjunction with the County's financial statements, which follow.

### Fiscal Year 2023-2024 Financial Highlights

- The County's governmental fund revenues for fiscal year 2023-2024 were \$19,145,117 compared to \$18,191,510 in fiscal year 2022-2023, an increase of \$953,607, or 5.24%. The revenue classifications which had significant changes were as follows: property and other county tax increased by \$89,373, intergovernmental revenues increased by \$455,844, and use of money and property increased by \$299,144. The remaining revenue classifications increased by \$109,246.
- The County's governmental fund expenditures for fiscal year 2023-2024 were \$19,701,502, compared to \$18,968,046 in fiscal year 2022-2023, an increase of \$733,456 or 3.87%. The functions that had significant changes, which resulted in the overall increase in expenditures, were as follows: public safety and legal services increased by \$330,066, roads and transportation decreased by (\$550,279), administration increased by \$206,264, non-program current decreased by (\$298,671), and capital projects increased by \$748,710. The remaining expenditure functions increased in total by \$297,366.
- The County's total governmental fund balances decreased by (\$482,898), or (3.11%), from \$15,530,574 on June 30, 2023 to \$15,047,676 on June 30, 2024. During the fiscal year ended June 30, 2024, revenues were exceeded by expenditures by (\$556,385) and other financing sources exceed other financing uses by \$73,487 (sale of capital assets = \$59,550 and revision to an IT subscription lease = \$13,937).
- Revenues of the County's governmental activities increased by \$551,871, or 3.01%, from \$18,306,835 in fiscal year 2022-2023 to \$18,858,706 during fiscal year 2023-2024. Program revenues increased by \$305,522 or 4.14%, from \$7,376,958 in fiscal year 2022-2023 to \$7,682,480 in fiscal year 2023-2024 (charges for services decreased by (\$176,600) and operating grants, contributions and restricted interest increased by \$482,122). General revenues increased by \$246,349, or 2.25%, from \$10,929,877 in fiscal year 2022-2023 to \$11,176,226 during fiscal year 2023-2024 (property and other county tax levied for general purposes increased by \$90,992, American Rescue Plan Act revenue decreased by (\$297,103), and unrestricted investment earnings increased by \$334,947).
- Expenses of the County's governmental activities increased by \$865,873, or 4.63%, from \$18,687,902 in fiscal year 2022-2023 to \$19,553,775 during fiscal year 2023-2024. The significant increase was mainly the result of changes in the following functions: public safety and legal services, which increased by \$237,889, or 5.90%; county environment and education, which increased by \$90,074, or 7.92%; roads and transportation, which decreased by (\$131,447), or (1.26%); governmental services to residents, which increased by \$90,938, or 14.98%; administration, which increased by \$344,918, or 24.48%; non-program current, which decreased by (\$299,415), or (73.77%); and capital projects, which increased by \$509,417.
- The County's government-wide change in net position for governmental activities during fiscal year 2023-2024 was a decrease of (\$695,069), or (0.95%), from the June 30, 2023 balance of \$73,211,470; resulting in a net position of \$72,516,401 on June 30, 2024.

### Using This Annual Report

The annual report consists of a series of financial statements and other information, as follows:

- Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the County's financial activities.

- The government-wide financial statements consist of a Statement of Net Position and a Statement of Activities. These provide information about the activities of Lyon County as a whole and present an overall view of the County's finances.
- The fund financial statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report Lyon County's operations in more detail than the government-wide financial statements by providing information about the most significant funds. The remaining financial statements provide financial information about the County's employee group health plan and activities for which Lyon County acts solely as an agent or custodian for the benefit of those outside of County government (Custodial Funds).
- Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.
- Required Supplementary Information further explains and supports the financial statements with a comparison of the County's budget for the year, the County's proportionate share of the net pension liability (asset) and related contributions, as well as presenting a schedule of changes in the County's total OPEB liability, related ratios and notes.
- Supplementary Information provides detailed information about the nonmajor governmental and the individual Custodial Funds, along with a comparison of all governmental funds revenues and expenditures for the last ten years.

## **Reporting the County's Financial Activities**

### *Government-Wide Financial Statements*

One of the most important questions asked about the County's finances is "Is the County as a whole better off or worse as a result of the year's activities?" The Statement of Net Position and the Statement of Activities report information which helps answer this question. These statements include all assets, deferred outflows of resources, liabilities, and deferred inflows of resources using the accrual basis of accounting and the economic resources measurement focus, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account, regardless of when cash is received or paid.

The Statement of Net Position presents financial information on all of the County's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the difference reported as net position. Over time, increases or decreases in the County's net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The Statement of Activities presents information showing how the County's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will not result in cash flows until future fiscal periods.

The County's governmental activities are presented in the Statement of Net Position and the Statement of Activities. Governmental activities include public safety and legal services, physical health and social services, county environment and education, roads and transportation, governmental services to residents, administration, non-program current, interest on long-term debt and minor capital projects. Property tax, other types of taxes, and state and federal grants finance most of these activities.

### *Fund Financial Statements*

The County has three kinds of funds:

1. Governmental funds account for most of the County's basic services. These focus on how money flows into and out of these funds, and the balances left at year-end that are available for spending. The governmental funds include: 1) the General Fund, 2) the Special Revenue Funds, such as Rural Services, Secondary Roads, Road Use Tax Revenue, American Rescue Plan, and County Tax Increment Financing,

and 3) the Debt Service Fund. These funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund financial statements provide a detailed, short-term view of the County's general governmental operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the County's programs.

The required financial statements for governmental funds include a Balance Sheet and a Statement of Revenues, Expenditures and Changes in Fund Balances.

2. A proprietary fund accounts for the County's Internal Service Fund, Employee Group Health Fund. Internal Service Funds are an accounting device used to accumulate and allocate costs internally among the County's various functions.

The required financial statements for proprietary funds include a Statement of Net Position, a Statement of Revenues, Expenses and Changes in Fund Net Position, and a Statement of Cash Flows.

3. Fiduciary funds are used to report assets held in a trust or custodial capacity for others which cannot be used to support the County's own programs. These fiduciary funds include Custodial Funds that account for County offices, the County Assessor, E911, Emergency Management Services, and all the tax funds necessary to collect and distribute property taxes to schools, cities, townships, and several other taxing authorities, to name a few.

The required financial statements for fiduciary funds include a Statement of Fiduciary Net Position and a Statement of Changes in Fiduciary Net Position.

Reconciliations between the County's government-wide financial statements and the County's governmental funds financial statements follow the governmental funds financial statements.

## **Government-Wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of the County's overall financial position. The analysis that follows focuses on the changes in the net position of governmental activities from a year ago.

### **Net Position of Governmental Activities**

	<b>June 30, 2024</b>	<b>June 30, 2023</b>
Current and Other Assets	\$ 25,394,517	\$ 27,966,378
Capital Assets	60,078,007	61,209,863
<b>Total Assets</b>	<b>85,472,524</b>	<b>89,176,241</b>
Deferred Outflows of Resources	1,650,795	866,991
Other Liabilities	1,794,602	3,233,273
Long-Term Liabilities	5,380,529	5,525,515
<b>Total Liabilities</b>	<b>7,175,131</b>	<b>8,758,788</b>
Deferred Inflows of Resources	7,431,787	8,072,974
<b>Net Position</b>		
Net Investment in Capital Assets	57,651,540	57,720,576
Restricted	11,467,873	11,491,621
Unrestricted	3,396,988	3,999,273
<b>Total Net Position</b>	<b>\$ 72,516,401</b>	<b>\$ 73,211,470</b>

Lyon County's combined net position decreased from \$73,211,470 to \$72,516,401, a decrease of (\$695,069), or (0.95%).

The largest portion of the County's net position at June 30, 2024, 79.50%, is invested in capital assets (e.g., land, infrastructure, buildings, and equipment), less the related debt. The debt related to the investment in capital assets is liquidated with resources other than capital assets.

Restricted net position, 15.82% of the County's June 30, 2024 net position, represents resources subject to external restrictions, constitutional provisions, or enabling legislation on how they can be used.

Unrestricted net position, the remaining 4.68% of the County's June 30, 2024 net position – the part of net position that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation or other legal requirements – decreased by (\$602,285), or (15.06%), from June 30, 2024 compared to the June 30, 2023 balance.

### Changes in Net Position of Governmental Activities

	<b>Year Ended June 30, 2024</b>	<b>Year Ended June 30, 2023</b>
<b>Revenues:</b>		
Program Revenues:		
Charges for Service	\$ 1,904,649	\$ 2,081,249
Operating Grants, Contributions and Restricted Interest	5,777,831	5,295,709
General Revenues:		
Property and Other County Taxes	6,795,505	6,704,513
Local Option Sales Tax	1,080,235	1,027,629
Hotel/Motel Tax	215,747	236,887
Gambling Taxes	846,934	828,262
Tax Increment Financing	608,901	568,073
Interest and Penalty on Property Tax	27,620	27,466
State Tax Credits and Replacements	378,546	408,304
American Rescue Plan Act	0	297,103
Grants and Contributions Not Restricted to Specific Purpose	139,634	140,700
Unrestricted Investment Earnings	942,441	607,494
Rents	76,573	55,248
Gain on Disposal of Capital Assets	59,550	16,105
Other General Revenues	4,540	12,093
Total Revenues	<hr/> 18,858,706	<hr/> 18,306,835
<b>Expenses:</b>		
Program Expenses:		
Public Safety and Legal Services	4,271,194	4,033,305
Physical Health and Social Services	637,142	592,597
County Environment and Education	1,228,047	1,137,973
Roads and Transportation	10,264,592	10,396,039
Governmental Services to Residents	698,078	607,140
Administration	1,753,891	1,408,973
Non-Program Current	106,443	405,858
Interest on Long-Term Debt	67,450	88,496
Capital Projects	526,938	17,521
Total Expenses	<hr/> 19,553,775	<hr/> 18,687,902
Decrease in Net Position	(695,069)	(381,067)
Net Position Beginning of Year	<hr/> 73,211,470	<hr/> 73,592,537
Net Position End of Year	<hr/> \$ 72,516,401	<hr/> \$ 73,211,470

- The amount of the costs financed by users (charges for service) decreased by (\$176,600), or (8.49%). The decrease from fiscal year 2022-2023 to fiscal year 2023-2024 was primarily due to a decrease of (\$173,596), or (18.15%), in public safety and legal services.

- Operating grants, contributions and restricted interest revenue increased by \$482,122, or 9.10%. The increase from fiscal year 2022-2023 to fiscal year 2023-2024 was primarily due to an increase of \$687,142, or 463.24%, in county environment and education and a decrease of (\$179,958), or (3.60%), in roads and transportation.
- There were no capital grants, contributions and restricted interest revenue during fiscal year 2023-2024 or 2022-2023.
- General revenues increased by \$246,349 or 2.25%, from \$10,929,877 in fiscal year 2022-2023 to \$11,176,226 during fiscal year 2023-2024. The increase from fiscal year 2022-2023 to fiscal year 2023-2024 was primarily due to an increase in property and other county tax levied for general purposes of \$90,992, or 1.36%; a decrease in American Rescue Plan Act revenue by (\$297,103), or (100.00%); and an increase in unrestricted investment earnings by \$334,947, or 55.14%. All other revenue classifications increased by \$117,513.
- Expenses of the County's governmental activities increased by \$865,873, or 4.63%, from \$18,687,902 in fiscal year 2022-2023 to \$19,553,775 during fiscal year 2023-2024. The significant increase was mainly the result of changes in the following functions: public safety and legal services, which increased by \$237,889, or 5.90%; county environment and education, which increased by \$90,074, or 7.92%; roads and transportation, which decreased by (\$131,447), or (1.26%); governmental services to residents, which increased by \$90,938, or 14.98%; administration, which increased by \$344,918, or 24.48%; non-program current, which decreased by (\$299,415), or (73.77%); and capital projects, which increased by \$509,417.

During the fiscal year ended June 30, 2024, Lyon County decreased the total countywide property tax levy rate by (0.10602) and decreased the rural property tax levy rate by (0.08986) per \$1,000 of valuation. Taxable valuation by levy, actual levy rate per \$1,000 of valuation, and total dollars levied are as follows:

	<b>Taxes Levied Fiscal Year 2023-2024</b>	<b>Taxes Levied Fiscal Year 2022-2023</b>
Countywide Taxable Valuation *	\$ 1,111,477,122	\$ 1,082,463,050
Countywide Levy Rate Without Debt Service	4.03616	4.14218
Dollars Levied Without Debt	\$ 4,486,100	\$ 4,483,757
Countywide Taxable Valuation for Debt Service *	\$ 1,171,708,802	\$ 1,151,190,405
Countywide Debt Service Levy	0.00000	0.00000
Dollars Levied for Debt Service	\$ 0	\$ 0
Total Countywide Levy Rate	4.03616	4.14218
Total Dollars Levied Countywide	\$ 4,486,100	\$ 4,483,757
Rural Taxable Valuation *	\$ 840,552,451	\$ 815,612,410
Rural Service Tax Levy	2.95557	3.04543
Dollars Levied for Rural Area Only	\$ 2,484,312	\$ 2,483,891
Total Levy Rate (All Property Taxes)	6.99173	7.18761
Total Dollars Levied (All Property Taxes)	\$ 6,970,412	\$ 6,967,648

\* Note: Taxable valuation is value without Gas & Electric Utilities

#### Taxable Valuation History

<b>Fiscal Year</b>	<b>Based on January 1<sup>st</sup> Values</b>	<b>Countywide Valuation</b>	<b>Debt Service Valuation</b>	<b>Rural Service Valuation</b>
FY 2023-2024	January 1, 2022	\$ 1,111,477,122	\$ 1,171,708,802	\$ 840,552,451
FY 2022-2023	January 1, 2021	1,082,463,050	1,151,190,405	815,612,410
FY 2021-2022	January 1, 2020	1,045,933,268	1,101,459,627	786,251,825
FY 2020-2021	January 1, 2019	996,231,325	1,062,268,513	751,729,760

FY 2019-2020	January 1, 2018	951,713,882	1,010,527,600	722,716,251
FY 2018-2019	January 1, 2017	895,406,131	951,760,954	676,949,385
FY 2017-2018	January 1, 2016	898,041,688	950,339,449	696,669,660
FY 2016-2017	January 1, 2015	865,528,084	910,702,317	669,572,645
FY 2015-2016	January 1, 2014	811,934,995	849,539,341	619,415,400
FY 2014-2015	January 1, 2013	786,892,394	829,156,613	597,860,618

- Lyon County's fiscal year 2023-2024 countywide taxable valuation (without gas and electric utilities) increased \$29,014,072, or 2.68%, from fiscal year 2022-2023; the fiscal year 2023-2024 debt service taxable valuation increased \$20,518,397, or 1.78%, from fiscal year 2022-2023; and the fiscal year 2023-2024 rural service valuation increased \$24,940,041, or 3.06%, from fiscal year 2022-2023. Lyon County's fiscal year 2023-2024 countywide property taxes levied increased \$2,343, or 0.05%, from fiscal year 2022-2023, and the fiscal year 2023-2024 rural service property taxes levied increased \$421, or 0.02%, from fiscal year 2022-2023.
- Taxable value is the property value used for computing property taxes. It is the fully assessed valuation reduced by any applicable tax abatement and statewide rollback factors. Residential, commercial, and industrial property is based on fair market value and agricultural property is based on productivity and net earnings capacity value. Each county has an average productivity value. This value is based on a 5-year average of annual Iowa Crop and Livestock Reporting Service census data. The data is updated every odd-numbered year using the past 5 years of data. Iowa Code Section 441.21(1)e states "value of agricultural property shall be determined on the basis of productivity and net earnings capacity...applied uniformly among counties and among classes of property".

### Individual Major Fund Analysis

As Lyon County completed fiscal year 2023-2024, its governmental funds reported a combined fund balance of \$15,047,676. This is in comparison to last fiscal year when the combined fund balance was \$15,530,574. This is a decrease of (\$482,898) from last year, or (3.11%). The following are the major reasons for the changes in fund balances of the major governmental funds from the prior year.

- **General Fund:** The General Fund is the general operating fund of the County. All general tax revenues and other receipts that are not allocated by law or contractual agreement to some other governmental fund are accounted for in this fund. The general operating expenses are paid from this fund. The General Fund ending fund balance at June 30, 2024 was \$5,628,226. This is in comparison to last fiscal year when the June 30, 2023 fund balance was \$6,410,967. This is a decrease of (\$782,741) from last year, or (12.21%). For fiscal year 2023-2024, revenues totaled \$8,056,053 (fiscal year 2022-2023 = \$7,789,169), an increase of \$266,884, or 3.43%; expenditures totaled \$8,591,423 (fiscal year 2022-2023 = \$6,651,478), an increase of \$1,939,945, or 29.17%; sales of capital assets totaled \$24,300; operating transfers in totaled \$69,031 and operating transfers out totaled \$354,639 (the \$250,000 transfer from the General Basic Fund to the General Supplemental Fund has been eliminated from these totals); and a revision to an IT subscription contract lease totaled \$13,937. The General Basic Fund levy for fiscal year 2023-2024 was 3.5000 (fiscal year 2022-2023 = 3.50000); the maximum amount allowed by law is 3.50000. The General Supplemental Fund levy was 0.53616 for fiscal year 2023-2024 and 0.64218 for fiscal year 2022-2023. The General Supplemental Fund is used when the basic levy is not sufficient to meet the County's needs. Expenditures the board may certify for the General Supplemental Fund are listed in Iowa Code Section 331.424.

- The increase in revenues from fiscal year 2022-2023 to fiscal year 2023-2024 occurred primarily due to the use of money and property (increase of \$294,601, or 53.32%) revenue classification.
- The significant increase in expenditures from fiscal year 2022-2023 to fiscal year 2023-2024 occurred primarily in the following functions: public safety and legal services (increase of \$344,217, or 13.08%); roads and transportation (increase of \$1,111,866); governmental services to residents (increase of \$114,768, or 21.92%); administration (increase of \$218,254, or 15.31%), and capital projects (increase of \$132,804).

- The \$69,031 in operating transfers in came from the American Rescue Plan Fund (interest earned on the American Rescue Plan Fund is statutorily required to be allocated to the General Fund). The operating transfers out consisted of \$188,843 to the Secondary Roads Fund, \$65,000 to the Economic Development Fund, \$796 to the Local Government Opioid Abatement Fund, and \$100,000 to the CS Projects & Conservation Land Acquisition Trust Fund.
- The June 30, 2024 fund balance of \$5,628,226 is comprised of \$86,560 in nonspendable balances (prepaid expenditures), \$830,867 in restricted balances (supplemental levy purposes, jail improvements/courthouse security, hotel/motel tax, ambulance, and drug dog purposes), \$400,000 in assigned balances (ambulance rig and secondary roads shop), and \$4,310,799 in unassigned balance.
- **Rural Services Fund:** The Rural Services Fund accounts for property tax and other revenues used to provide services, which are primarily intended to benefit those persons residing in the county outside of incorporated city areas, including secondary road services, but excluding services financed by other statutory funds. The Rural Service ending fund balance was \$1,636,924 at June 30, 2024. This is in comparison to last fiscal year when the ending fund balance was \$1,570,145. This is an increase of \$66,779 from last fiscal year, or 4.25%. For fiscal year 2023-2024, revenues totaled \$4,001,379 (fiscal year 2022-2023 = \$3,914,216), an increase from last year of \$87,163, or 2.23%; expenditures totaled \$1,428,210 (fiscal year 2022-2023 = \$1,294,923), an increase from last year of \$133,287, or 10.29%; sales of capital assets amounted to \$35,250; and operating transfers out totaled \$2,541,640 (fiscal year 2022-2023 = \$2,531,646), an increase from last year of \$9,994, or 0.39%. The rural services basic levy for fiscal year 2023-2024 was 2.95557 (fiscal year 2022-2023 = 3.04543). The maximum allowed by law for the basic levy is 3.95000. The Rural Services Supplemental Fund, which the County did not levy for during fiscal year 2023-2024, can be used when the basic levy is not sufficient to meet the County's needs.
  - Besides property and other county tax dollars collected, local option sales tax and contract law enforcement are the other major revenue sources generated by this fund.
  - Major expenditures in this fund are uniformed law enforcement patrol, libraries support, zoning, and environmental/sanitarian. Expenditures in the public safety and legal services and physical health and social services functions during fiscal year 2023-2024 increased by \$84,261 and \$44,398, respectively, compared to fiscal year 2022-2023.
  - All \$2,541,640 in operating transfers out during fiscal year 2023-2024 went to the Secondary Roads Fund for operational costs.
- **Secondary Roads Fund:** The Secondary Roads Fund is used to account for secondary roads construction and maintenance. The Secondary Roads ending fund balance was \$4,582,375 at June 30, 2024. This is in comparison to last fiscal year when the ending fund balance was \$5,271,543. This is a decrease of (\$689,168) from last year, or (13.07%). For fiscal year 2023-2024, revenues totaled \$265,472 (fiscal year 2022-2023 = \$268,269), a decrease of (\$2,797), or (1.04%); expenditures totaled \$7,860,364 (fiscal year 2022-2023 = \$6,721,758), an increase from last year of \$1,138,606, or 16.94%; and operating transfers in totaled \$6,905,724 (fiscal year 2022-2023 = \$6,758,217), an increase of \$147,507, or 2.18%.
  - Revenues remained consistent during fiscal year 2023-2024 compared to fiscal year 2022-2023.
  - Expenditures in the roads and transportation function during fiscal year 2023-2024 increased by \$736,555 (primarily a result of higher costs for the road maintenance program – roads, traffic controls and road clearing) and the capital projects function increased by \$396,184 compared to fiscal year 2022-2023.
  - Operating transfers in during fiscal year 2023-2024 consisted of \$188,843 from the General Fund, \$2,541,640 from the Rural Services Fund, and \$4,175,241 from the Road Use Tax Revenue Fund.

- **Road Use Tax Revenue Fund:** The Road Use Tax Revenue Fund accounts for the road use tax allocation from the State of Iowa in accordance with the “Road Use Tax Revenue Note, Series 2022”. In accordance with the note, the road use tax proceeds are transferred to the County’s Debt Service Fund and the Secondary Roads Fund. During fiscal year 2023-2024, the Road Use Tax Revenue Fund had road use tax revenue of \$5,023,673 and transferred out \$4,612,241 (\$4,175,241 to the Secondary Roads Fund and \$437,000 to the Debt Service Fund). The Road Use Tax Revenue ending fund balance was \$1,828,358 at June 30, 2024, which is in comparison to last fiscal year when the June 30, 2023 ending fund balance was \$1,416,926. This is an increase in the fund balance of \$411,432, or 29.04%, compared to last fiscal year.
- **American Rescue Plan Fund:** The American Rescue Plan Fund is used to account for American Rescue Plan Act (ARPA) revenues received by the County from the federal government to respond to the COVID-19 pandemic and its impacts. Qualifying expenditures in accordance with ARPA guidelines are being paid from the ARPA revenues. During fiscal year 2023-2024, the American Rescue Plan Fund had revenues of \$626,745 (ARPA grant); expenditures of \$460,350 (public safety and legal services = \$99,089; governmental services to residents = \$9,659; administration = \$2,730; and capital projects = \$348,872); transferred out \$69,031 to the General Fund (interest earned on this fund is statutorily required to be allocated to the General Fund); had a beginning fund balance of \$69,031; and had an ending fund balance on June 30, 2024 of \$166,395.
- **County Tax Increment Financing Fund:** The County Tax Increment Financing Fund is used to account for Tax Increment Financing (TIF) property tax collections within Lyon County’s urban renewal areas. During fiscal year 2023-2024, the TIF collections amounted to \$610,260; expenditures amounted to \$563,260 (\$464,000 was used for approved County infrastructure (roadways, bridges, and culverts) improvements projects and \$99,260 went to two economic development agreements to rebate incremental property tax paid by the businesses); had a beginning fund balance of (\$511,000); and had an ending fund balance on June 30, 2024 of (\$464,000).
- **Other Nonmajor Funds:** The other nonmajor funds include the following Special Revenue Funds: Economic Development, Resource Enhancement and Protection, County Recorder’s Records Management, County Attorney Incentive, Revolving Loans – Development Projects, Local Government Opioid Abatement, Sheriff’s Asset Forfeiture, CS Projects & Conservation Land Acquisition Trust, and Well Closing Trust. The Debt Service Fund, which is being utilized to account for interest earnings and “operating transfers in” from the Road Use Tax Revenue Fund to make the principal and interest payment on the road use tax revenue note, is also classified as nonmajor.

## Budgetary Highlights

In accordance with Iowa Code Section 331.434, the Board of Supervisors annually adopts a budget following required public notice and hearing for all funds, except the County’s Internal Service and Custodial Funds. Lyon County budgets on a cash accounting basis. Although the budget document presents functional disbursements by fund, the legal level of control is at the aggregated functional level, not at the fund or fund type level. The budget may be amended during the year utilizing similar statutorily prescribed procedures. During the fiscal year 2023-2024, five budget amendments for the County increased budgeted receipts by a total of \$61,642 and increased budgeted disbursements by a total of \$1,886,526, resulting in a decrease of (\$1,824,884) in the budgeted change in balance during fiscal year 2023-2024.

The first amendment was adopted July 25, 2023 and resulted in an increase in disbursements of \$1,142,273. The reasoning for the increase included \$1,112,273 to purchase a gravel pit and \$30,000 for paramedic classes.

The second amendment was adopted on September 12, 2023 and resulted in an increase in disbursements of \$556,700. The increase in disbursements primarily included: \$110,000 for conservation’s nature center road; \$145,000 for conservation’s fish cleaning station and bungalow updates; and \$300,000 east side updates to the courthouse.

The third amendment was adopted February 27, 2024 and resulted in an increase in receipts of \$61,642 and an increase in disbursements of \$143,690. The reason for the increase in receipts was for \$51,642 in Casino grant proceeds and \$10,000 in Riverboat Foundation grant proceeds. The reason for the increase in disbursements

primarily included: \$8,700 for auditor office mailings; \$10,000 for veteran's affairs to spend the Riverboat Foundation grant; \$85,000 for conservation's nature center road, fireworks, and new dock and equipment; \$19,643 for economic development wages and strategic plan; and \$15,000 as a community attraction and tourism grant to the City of Doon.

The fourth amendment was adopted on May 14, 2024 and resulted in an increase in disbursements of \$37,963. The increase in disbursements primarily included: \$10,000 for ambulance supplies, mileage, and phone; \$12,341 for economic development wages and printer contract; and \$8,000 for workers compensation insurance.

The fifth and final amendment was adopted on May 28, 2024 and resulted in an increase in expenditures of \$5,900 for courthouse security wages.

For fiscal year 2023-2024, Lyon County's actual receipts of \$18,491,223 were \$2,453,876 higher than the amended budget for receipts of \$16,037,347. Lyon County's actual disbursements of \$18,673,858 were \$3,439,482 less than the amended budget for disbursements of \$22,113,340. Lyon County's actual ending cash basis of \$15,245,607 was \$6,637,742 more than the amended budget ending cash basis of \$8,607,865.

## **Capital Assets and Debt Administration**

### **Capital Assets**

Lyon County concluded fiscal year 2023-2024 with \$94,155,388 invested in a broad range of capital assets. The capital assets include land, construction in progress, buildings, land improvements, conservation/public safety/secondary roads/general County machinery/equipment/vehicles, roads/bridges, right-to-use IT subscriptions, and right-to-use leased equipment. More detailed information about the County's capital assets is presented in "Note 6 to Financial Statements."

#### **Capital Assets of Governmental Activities at Year End**

	<b>June 30, 2024</b>	<b>June 30, 2023</b>
Land	\$4,789,031	\$ 3,502,165
Construction in Progress	2,888,762	2,622,738
Buildings & Building Improvements	13,007,962	13,007,962
Land Improvements	1,305,324	1,305,324
Machinery, Equipment and Vehicles	16,819,770	16,015,020
Infrastructure, Road Network	55,166,696	55,044,731
Right-To-Use IT Subscription Assets	102,603	88,666
Right-To-Use Leased Equipment	75,240	75,240
<b>Total</b>	<b>\$94,155,388</b>	<b>\$ 91,661,846</b>

The major additions for the County's governmental activities during fiscal year 2024-2025 included the purchase of land for gravel pit, two Mack truck chassis, a pup trailer, and five police vehicles/equipment. Construction in progress as of June 30, 2024 includes roadway improvement projects.

The County had depreciation/amortization expense of \$3,679,145 in fiscal year 2023-2024 and total accumulated depreciation of \$34,077,380 as of June 30, 2024.

### **Long-Term Debt**

At June 30, 2024, Lyon County had \$5,380,529 of long-term debt, compared to \$5,525,515 at June 30, 2023, as shown in the following chart:

## **Outstanding Long-Term Debt of Governmental Activities at Year-End**

	<b>June 30, 2024</b>	<b>June 30, 2023</b>
General Obligation Bonds	\$ 625,000	\$ 1,230,000
Road Use Tax Revenue Note	1,704,000	2,101,000
Equipment Acquisition Payable	5,297	10,389
Installment Purchase Payable	17,454	34,908
Lease Agreements	37,120	52,181
IT Subscription Liability	37,596	60,808
Compensated Absences	591,687	522,315
Net Pension Liability	1,937,277	1,200,431
Total OPEB Liability	425,098	313,483
<b>Total</b>	<b>\$ 5,380,529</b>	<b>\$ 5,525,515</b>

Long-term debt decreased, despite the large increases in the actuarial calculated net pension liability and total OPEB liability, primarily due to principal retired on the general obligation bonds and road use tax revenue note.

The Constitution of the State of Iowa limits the amount of general obligation debt (as determined by State of Iowa regulations) counties can issue to 5 percent of the assessed value of all taxable property within the County's corporate limits (this figure is 100% valuation less military exemptions). Lyon County's general obligation debt for the constitutional debt limitation includes the outstanding general obligation bonds, equipment acquisition payable, installment purchase payable, and tax increment financing rebate obligations (see "Note 15 to Financial Statements" for the County's development agreements). Lyon County's outstanding general obligation bonds, equipment acquisition payable, installment purchase payable, and tax increment financing rebate obligations, which total \$728,808 as of June 30, 2024, are significantly below its constitutional debt limit of \$81,469,378. Additional information about the County's long-term debt is presented in "Note 8, 9, and 10 to Financial Statements."

### **Economic Factors**

Lyon County's elected and appointed officials/department heads considered many factors when setting the fiscal year 2024-2025 budget. A significant factor is taxable property valuations. The valuations for fiscal year 2024-2025, excluding gas and electric utility valuations, were as follows: countywide valuation = \$1,234,180,883 (increase of \$122,703,761 from fiscal year 2023-2024) and rural services valuation = \$933,772,142 (increase of \$93,219,691 from fiscal year 2023-2024). With the increase in property valuations, the County was able to decrease the levy rates per \$1,000 of valuation in fiscal year 2024-2025 as follows: countywide levy rate = 3.96186 (decrease of (0.07430) from fiscal year 2023-2024) and rural services levy rate = 2.07846 (decrease of (0.87711) from fiscal year 2023-2024). This resulted in adopting the fiscal year 2024-2025 budget with property taxes levied, excluding utility replacement taxes, as follows: countywide property taxes = \$4,889,652 (fiscal year 2023-2024 = \$4,486,100; an increase of \$403,552) and rural services property taxes levied = \$1,940,808 (fiscal year 2023-2024 = \$2,484,312; a decrease of (\$543,504)).

### **Contacting the County's Financial Management**

This financial report is designed to provide our citizens, taxpayers, customers, and creditors with a general overview of Lyon County's finances and to show the County's accountability for the money it receives. If you have questions about this report or need additional financial information, contact:

Amy Sprock, Lyon County Auditor  
 206 South 2nd Avenue  
 Rock Rapids, Iowa  
 Email: [\(asprock@co.lyon.ia.us\)](mailto:asprock@co.lyon.ia.us)  
 (712) 472-8517

Lyon County Board of Supervisors:

Doug Vanden Bosch	District #1	Term: 1-1-2023 to 12-31-2026
Dennis Scholten	District #2	Term: 1-1-2023 to 12-31-2024
Cory Altena	District #3	Term: 1-1-2021 to 12-31-2024
Jerry Birkey, Chair	District #4	Term: 1-1-2023 to 12-31-2026
Steve Herman, Vice-Chair	District #5	Term: 1-1-2023 to 12-31-2026

## **Basic Financial Statements**

### **Lyon County**

**LYON COUNTY****Exhibit A – Statement of Net Position****June 30, 2024**

	<b>Governmental Activities</b>
<b>Assets:</b>	
Cash, Cash Equivalents and Pooled Investments	\$ 15,860,957
Receivables:	
Property Tax:	
Delinquent	71
Succeeding Year	6,635,534
Succeeding Year Tax Increment Financing	534,586
Interest and Penalty on Property Tax	49
Accounts	422,049
Accrued Interest	17,279
Due from Custodial Funds	103,232
Due from Other Governments	839,185
Lease Receivable	67,122
Inventories	670,817
Prepaid Expenses	243,636
Capital Assets, Net of Accumulated Depreciation/Amortization	<u>60,078,007</u>
<b>Total Assets</b>	<u>85,472,524</u>
<b>Deferred Outflows of Resources:</b>	
Pension Related Deferred Outflows	85,646
OPEB Related Deferred Outflows	<u>1,565,149</u>
<b>Total Deferred Outflows of Resources</b>	<u>1,650,795</u>
<b>Liabilities:</b>	
Accounts Payable	438,994
Salaries and Benefits Payable	117,920
Contracts Payable	146,179
Compensated Absences	18,725
Due to Other Governments	13,911
Unearned Revenues	1,055,121
Accrued Interest Payable	3,752
Long-Term Liabilities:	
Portion Due or Payable Within One Year:	
General Obligation Bonds	625,000
Road Use Tax Revenue Note	410,000
Equipment Acquistion Payable	5,297
Lease Agreements	15,414
IT Subscription Liability	37,596
Compensated Absences	591,687

See Notes to Financial Statements.

**Liabilities (Continued):**

Long-Term Liabilities (Continued):

Portion Due or Payable After One Year:

Road Use Tax Revenue Note	1,294,000
Installment Purchase Payable	17,454
Lease Agreements	21,706
Net Pension Liability	1,937,277
Total OPEB Liability	425,098
<b>Total Liabilities</b>	<b>7,175,131</b>

**Deferred Inflows of Resources:**

Lease Related	67,122
Unavailable Property Tax Revenue	6,635,534
Unavailable Tax Increment Financing Revenue	534,586
Pension Related Deferred Inflows	89,175
OPEB Related Deferred Inflows	105,370
<b>Total Deferred Inflows of Resources</b>	<b>7,431,787</b>

**Net Position:**

Net Investment in Capital Assets	57,651,540
Restricted for:	
General Supplemental Levy Purposes	306,082
Jail Improvements/Courthouse Security	246,679
Hotel/Motel Tax Purposes	281,050
Rural Services Purposes	1,539,877
Secondary Roads Purposes	4,540,443
Debt Service	758,485
Other Purposes	3,795,257
Unrestricted	3,396,988
<b>Total Net Position</b>	<b>\$ 72,516,401</b>

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# LYON COUNTY

## Exhibit B – Statement of Activities

Year Ended June 30, 2024

	Program Revenues					Net (Expense) Revenue & Changes in Net Position					
	Operating		Grants, Contributions and Restricted Interest	Capital Grants, Contributions and Restricted Interest							
	Charges for Expenses	Service									
<b>Functions/Programs:</b>											
<b>Governmental Activities:</b>											
Public Safety and Legal Services	\$ 4,271,194	782,968	52,765	0	(3,435,461)						
Physical Health and Social Services	637,142	115,467	74,370	0	(447,305)						
County Environment and Education	1,228,047	422,083	835,475	0	29,511						
Roads and Transportation	10,264,592	154,000	4,813,803	0	(5,296,789)						
Governmental Services to Residents	698,078	427,206	1,418	0	(269,454)						
Administration	1,753,891	2,925	0	0	(1,750,966)						
Non-Program Current	106,443	0	0	0	(106,443)						
Interest on Long-Term Debt	67,450	0	0	0	(67,450)						
Capital Projects	526,938	0	0	0	(526,938)						
<b>Total</b>	<b>\$ 19,553,775</b>	<b>1,904,649</b>	<b>5,777,831</b>	<b>0</b>	<b>(11,871,295)</b>						
<b>General Revenues:</b>											
Property and Other County Tax Levied for:											
General Purposes					6,795,505						
Local Option Sales Tax					1,080,235						
Hotel/Motel Tax					215,747						
Gambling Taxes					846,934						
Tax Increment Financing					608,901						
Penalty and Interest on Property Tax					27,620						
State Tax Credits					378,546						
Grants and Contributions Not Restricted to Specific Purpose					139,634						
Unrestricted Investment Earnings					942,441						
Rents					76,573						
Gain on Disposal of Capital Assets					59,550						
Miscellaneous					4,540						
<b>Total General Revenues</b>					<b>11,176,226</b>						
<b>Change in Net Position</b>					<b>(695,069)</b>						
<b>Net Position Beginning of Year</b>					<b>73,211,470</b>						
<b>Net Position End of Year</b>					<b>\$ 72,516,401</b>						

See Notes to Financial Statements.

# LYON COUNTY

## Exhibit C – Balance Sheet / Governmental Funds

June 30, 2024

	Special Revenue							
	General	Rural Services	Secondary Roads	Road Use Tax	American Rescue Plan	County Tax Increment Financing	Nonmajor	Total
				Revenue				
<b>Assets</b>								
Cash, Cash Equivalents and Pooled Investments	\$ 5,490,935	1,543,004	3,761,886	1,412,192	1,369,962	0	1,667,628	15,245,607
Receivables:								
Property Tax:								
Delinquent	71	0	0	0	0	0	0	71
Succeeding Year	4,750,571	1,884,963	0	0	0	0	0	6,635,534
Succeeding Year Tax Increment Financing	0	0	0	0	0	534,586	0	534,586
Interest and Penalty on Accounts	49	0	0	0	0	0	0	49
Accrued Interest	247,260	0	5,838	0	0	0	168,951	422,049
Due from Other Governmental Funds	0	0	464,000	0	0	0	0	464,000
Due from Custodial Funds	95,955	0	0	0	0	0	2,277	98,232
Due from Other Governments	60,084	115,360	247,051	416,166	0	0	524	839,185
Leases Receivable	67,122	0	0	0	0	0	0	67,122
Inventories	0	0	670,817	0	0	0	0	670,817
Prepaid Expenditures	86,560	318	25,092	0	0	0	0	111,970
<b>Total Assets</b>	<b>\$ 10,815,819</b>	<b>3,543,645</b>	<b>5,174,751</b>	<b>1,828,358</b>	<b>1,369,962</b>	<b>534,586</b>	<b>1,839,380</b>	<b>25,106,501</b>
<b>Liabilities, Deferred Inflows of Resources and Fund Balances</b>								
<b>Liabilities:</b>								
Accounts Payable	\$ 133,454	3,260	287,484	0	2,267	0	8,094	434,559
Contracts Payable	0	0	0	0	146,179	0	0	146,179
Salaries and Benefits Payable	54,461	4,228	59,231	0	0	0	0	117,920
Compensated Absences	18,725	0	0	0	0	0	0	18,725
Due to Other Governmental Funds	0	0	0	0	0	464,000	0	464,000
Due to Other Governments	12,311	0	1,600	0	0	0	0	13,911
Unearned Revenues	0	0	0	0	1,055,121	0	0	1,055,121
<b>Total Liabilities</b>	<b>218,951</b>	<b>7,488</b>	<b>348,315</b>	<b>0</b>	<b>1,203,567</b>	<b>464,000</b>	<b>8,094</b>	<b>2,250,415</b>

**Deferred Inflows of Resources:**

Unavailable Revenues:								
Succeeding Year Property Tax	4,750,571	1,884,963	0	0	0	0	0	6,635,534
Succeeding Year Tax								
Increment Financing	0	0	0	0	0	534,586	0	534,586
Other	150,949	14,270	244,061	0	0	0	161,888	571,168
Lease Related	67,122	0	0	0	0	0	0	67,122
<b>Total Deferred Inflows of Resources</b>	<b>4,968,642</b>	<b>1,899,233</b>	<b>244,061</b>	<b>0</b>	<b>0</b>	<b>534,586</b>	<b>161,888</b>	<b>7,808,410</b>

**Fund Balances:**

Nonspendable:								
Inventories	0	0	670,817	0	0	0	0	670,817
Prepaid Expenditures	86,560	318	25,092	0	0	0	0	111,970
Restricted For:								
Supplemental Levy Purposes	306,072	0	0	0	0	0	0	306,072
Jail Improvements/Courthouse								
Security	237,339	0	0	0	0	0	0	237,339
Hotel/Motel Tax Purposes	281,050	0	0	0	0	0	0	281,050
Ambulance Purposes	5,263	0	0	0	0	0	0	5,263
Drug Dog Purposes	1,143							1,143
Rural Services Purposes	0	1,636,606	0	0	0	0	0	1,636,606
Secondary Roads Purposes	0	0	3,886,466	0	0	0	0	3,886,466
Road Use Tax Purposes	0	0	0	1,828,358	0	0	0	1,828,358
American Rescue Plan Purposes	0	0	0	0	166,395	0	0	166,395
Other Purposes	0	0	0	0	0	0	286,905	286,905
Debt Service	0	0	0	0	0	0	760,955	760,955
Committed For:								
Economic Development Purposes	0	0	0	0	0	0	156,701	156,701
Conservation Purposes	0	0	0	0	0	0	464,837	464,837
Assigned For:								
Ambulance Rig	200,000	0	0	0	0	0	0	200,000
Secondary Roads Shop	200,000	0	0	0	0	0	0	200,000
Unassigned	4,310,799	0	0	0	(464,000)	0	0	3,846,799
<b>Total Fund Balances</b>	<b>5,628,226</b>	<b>1,636,924</b>	<b>4,582,375</b>	<b>1,828,358</b>	<b>166,395</b>	<b>(464,000)</b>	<b>1,669,398</b>	<b>15,047,676</b>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<b>\$ 10,815,819</b>	<b>3,543,645</b>	<b>5,174,751</b>	<b>1,828,358</b>	<b>1,369,962</b>	<b>534,586</b>	<b>1,839,380</b>	<b>25,106,501</b>

See Notes to Financial Statements.

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## LYON COUNTY

### Exhibit D – Reconciliation of the Balance Sheet – Governmental Funds to the Statement of Net Position June 30, 2024

**Total Governmental Fund Balances (Pages 21-22)** \$ 15,047,676

*Amounts reported for governmental activities in the Statement of Net Position are different because:*

Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the governmental funds. The cost of capital assets is \$91,661,846 and the accumulated depreciation/amortization is \$30,451,983.

60,078,007

Other long-term assets are not available to pay current year expenditures, and therefore, are recognized as deferred inflows of resources in the governmental funds.

571,168

The Internal Service Fund is used by management to charge the costs of the County's health insurance benefit plan to individual funds. The assets and liabilities of the Internal Service Fund are included with governmental activities in the Statement of Net Position.

747,581

Pension and OPEB related deferred outflows of resources and deferred inflows of resources are not due and payable in the current year and, therefore, are not reported in the governmental funds, as follows:

Deferred Outflows of Resources	\$ 1,650,795	
Deferred Inflows of Resources	<u>(194,545)</u>	1,456,250

Long-term liabilities, including lease agreements payable, accrued interest payable, general obligation bonds payable, road use tax revenue note, certain compensated absences payable, capital lease payable, installment purchase payable, net pension liability and total OPEB liability, are not due and payable in the current year and, therefore, are not reported in the governmental funds.

(5,384,281)

**Net Position of Governmental Activities (Pages 17-18)**

\$ 72,516,401

See Notes to Financial Statements.

# LYON COUNTY

## Exhibit E – Statement of Revenues, Expenditures and Changes in Fund Balances / Governmental Funds Year Ended June 30, 2024

	Special Revenue							Total
	General	Rural Services	Secondary Roads	Road Use Tax Revenue	American Rescue Plan	County Tax Increment Financing	Nonmajor	
<b>Revenues:</b>								
Property and Other County Tax	\$ 4,370,465	2,419,629	0	0	0	0	0	6,790,094
Interest and Penalty on Property Tax	27,571	0	0	0	0	0	0	27,571
Local Option Sales Tax	0	1,080,235	0	0	0	0	0	1,080,235
Hotel/Motel Tax	215,747	0	0	0	0	0	0	215,747
Gambling Taxes	846,934	0	0	0	0	0	0	846,934
Tax Increment Financing	0	0	0	0	0	608,901	0	608,901
Intergovernmental	655,844	445,617	163,852	5,023,673	626,745	1,359	81,523	6,998,613
Licenses and Permits	45,647	53,298	12,285	0	0	0	0	111,230
Charges for Service	847,652	1,164	3,031	0	0	0	220,355	1,072,202
Use of Money and Property	857,636	0	3,230	0	0	0	160,867	1,021,733
Miscellaneous	188,557	1,436	83,074	0	0	0	98,790	371,857
<b>Total Revenues</b>	<b>8,056,053</b>	<b>4,001,379</b>	<b>265,472</b>	<b>5,023,673</b>	<b>626,745</b>	<b>610,260</b>	<b>561,535</b>	<b>19,145,117</b>
<b>Expenditures:</b>								
Operating:								
Public Safety and Legal Services	2,975,529	1,215,804	0	0	99,089	0	9,771	4,300,193
Physical Health and Social Services	570,148	83,710	0	0	0	0	0	653,858
County Environment and Education	805,848	107,988	0	0	0	0	228,847	1,142,683
Roads and Transportation	1,111,866	0	7,368,210	0	0	464,000	0	8,944,076
Governmental Services to Residents	638,350	1,213	0	0	9,659	0	4,963	654,185
Administration	1,643,725	19,495	0	0	2,730	0	0	1,665,950
Non-Program Current	5,347	0	0	0	0	99,260	0	104,607
Debt Service	707,806	0	5,867	0	0	0	432,349	1,146,022
Capital Projects	132,804	0	486,287	0	348,872	0	121,965	1,089,928
<b>Total Expenditures</b>	<b>8,591,423</b>	<b>1,428,210</b>	<b>7,860,364</b>	<b>0</b>	<b>460,350</b>	<b>563,260</b>	<b>797,895</b>	<b>19,701,502</b>

<b>Excess (Deficiency) of Revenues Over (Under) Expenditures</b>	(535,370)	2,573,169	(7,594,892)	5,023,673	166,395	47,000	(236,360)	(556,385)
<b>Other Financing Sources (Uses):</b>								
Sale of Capital Assets	24,300	35,250	0	0	0	0	0	59,550
Operating Transfers In	319,031	0	6,905,724	0	0	0	602,796	7,827,551
Operating Transfers Out	(604,639)	(2,541,640)	0	(4,612,241)	(69,031)	0	0	(7,827,551)
IT Subscription Contract	13,937	0	0	0	0	0	0	13,937
<b>Total Other Financing Sources (Uses)</b>	(247,371)	(2,506,390)	6,905,724	(4,612,241)	(69,031)	0	602,796	73,487
<b>Changes in Fund Balances</b>	(782,741)	66,779	(689,168)	411,432	97,364	47,000	366,436	(482,898)
<b>Fund Balances Beginning of Year</b>	6,410,967	1,570,145	5,271,543	1,416,926	69,031	(511,000)	1,302,962	15,530,574
<b>Fund Balances End of Year</b>	<b>\$ 5,628,226</b>	<b>1,636,924</b>	<b>4,582,375</b>	<b>1,828,358</b>	<b>166,395</b>	<b>(464,000)</b>	<b>1,669,398</b>	<b>15,047,676</b>

See Notes to Financial Statements.

## LYON COUNTY

### Exhibit F – Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds to the Statement of Activities Year Ended June 30, 2024

**Change in Fund Balances – Total Governmental Funds (Pages 25-26)** \$ (482,898)

*Amounts reported for governmental activities in the Statement of Activities are different because:*

Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the life of the assets. Capital outlay expenditures and contributed capital assets exceeded depreciation expense in the current year, as follows:

Expenditures for Capital Assets	\$ 2,547,489
Right-To-Use Leased Capital Assets	13,937
Depreciation/Amortization Expense	<u>(3,679,146)</u>

(1,117,720)

In the Statement of Activities, the disposition of capital assets are reported as general revenues for gains and expenses for losses, whereas the governmental funds report the proceeds from the disposition as an increase in financial resources.

(14,135)

Because some revenues will not be collected for several months after the County's year end, they are not considered available revenues and are recognized as deferred inflows of resources in the governmental funds, as follows:

Property Tax	\$ 68
Other	<u>(379,656)</u>

(379,588)

Proceeds from issuing long-term liabilities provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Position. Repayment of long-term liabilities is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position. Current year issuances exceeded repayments, as follows:

Issued	\$ (13,937)
Repaid	<u>1,076,756</u>

1,062,819

The current year County IPERS contributions are reported as expenditures in the governmental funds but are reported as deferred outflows of resources in the Statement of Net Position.

602,656

Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds, as follows:

Compensated Absences	\$ (69,373)
Pension Expense	(294,682)
OPEB Expense	(2,562)
Interest on Long-Term Debt	<u>1,815</u>

(364,802)

The Internal Service Fund is used by management to charge the costs of the partial self-funding of the County's health insurance benefit plan to individual funds. The change in net position of the Internal Service Fund is reported with governmental activities.

(1,401)

**Change in Net Position of Governmental Activities (Page 20)** \$ (695,069)

See Notes to Financial Statements.

**LYON COUNTY****Exhibit G – Statement of Net Position / Proprietary Fund****June 30, 2024****Internal Service -****Employee****Group****Health****Assets:**

Cash and Cash Equivalents	\$ 615,350
Due From County Custodial Fund	5,000
Prepaid Expenses	<u>131,666</u>
<b>Total Assets</b>	<b><u>752,016</u></b>

**Liabilities:**

Accounts Payable	<u>4,435</u>
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**Net Position:**

Restricted for Employee Health	<u>\$ 747,581</u>
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See Notes to Financial Statements.

**LYON COUNTY****Exhibit H – Statement of Revenues, Expenses and Changes in Fund Net Position /  
Proprietary Fund  
Year Ended June 30, 2024**

	<b>Internal Service - Employee Group Health</b>
<b>Operating Revenues:</b>	
Reimbursements from Governmental Funds	\$ 1,243,394
Reimbursements from Custodial Funds	68,789
Reimbursements from Current Employees	229,699
Reimbursements from Others	<u>29,978</u>
<b>Total Operating Revenues</b>	<b>1,571,860</b>
<b>Operating Expenses:</b>	
Insurance Premiums	\$ 1,571,266
Health Savings Account Contributions	12,500
Administrative Fees	1,537
Actuarial Fees	2,450
HR Service/Compliance Fees	<u>19,136</u>
<b>Total Operating Expenses</b>	<b>1,606,889</b>
<b>Operating Loss</b>	<b>(35,029)</b>
<b>Non-Operating Revenues:</b>	
Interest Income	<u>33,627</u>
<b>Net Loss</b>	<b>(1,402)</b>
<b>Net Position Beginning of Year</b>	<b>748,983</b>
<b>Net Position End of Year</b>	<b>\$ 747,581</b>

See Notes to Financial Statements.

# LYON COUNTY

## Exhibit I – Statement of Cash Flows / Proprietary Fund

Year Ended June 30, 2024

	<b>Internal Service -</b>
	<b>Employee</b>
	<b>Group</b>
	<b>Health</b>
<b>Cash Flows From Operating Activities:</b>	
Cash Received from Governmental Funds Reimbursements	\$ 1,243,394
Cash Received from Custodial Fund Reimbursements	68,789
Cash Received from Current Employees and Others	259,677
Cash Paid to Suppliers for Insurance Premiums	(1,575,674)
Cash Paid for Health Savings Account Contributions	(12,500)
Cash Paid to Suppliers for Other Services/Fees	(22,886)
<b>Net Cash Used For Operating Activities</b>	<b>(39,200)</b>
<b>Cash Flows From Investing Activities:</b>	
Repayment of Interfund Loan to Custodial Fund	5,000
Issuance of Interfund Loan to Custodial Fund	(5,000)
Interest on Investments	33,627
<b>Net Cash Provided By Investing Activities</b>	<b>33,627</b>
<b>Net Decrease in Cash and Cash Equivalents</b>	<b>(5,573)</b>
<b>Cash and Cash Equivalents Beginning of Year</b>	<b>620,923</b>
<b>Cash and Cash Equivalents End of Year</b>	<b>\$ 615,350</b>
<b>Reconciliation of Operating Loss to Net Cash Used For Operating Activities:</b>	
Operating Loss	\$ (35,029)
Adjustments to Reconcile Operating Loss to Net Cash Used For Operating Activities:	
(Increase) in Prepaid Expenses	(4,408)
Increase in Accounts Payable	237
<b>Net Cash Used For Operating Activities</b>	<b>\$ (39,200)</b>

See Notes to Financial Statements.

# LYON COUNTY

## Exhibit J – Statement of Fiduciary Net Position / Custodial Funds

June 30, 2024

### Assets:

Cash, Cash Equivalents and	
Pooled Investments:	
County Treasurer	\$ 1,663,842
Other County Officials	112,083
Receivables:	
Property Tax:	
Delinquent	489
Succeeding Year	20,006,677
Succeeding Year Tax Increment Financing	801,570
Accounts	246
Due from Other Custodial Fund	173
Due from Other Governments	41,565
Prepaid Expenses	13,309
<b>Total Assets</b>	<b>22,639,954</b>

### Liabilities:

Accounts Payable	4,410
Due to County's Governmental Funds	98,232
Due to County's Internal Service Fund	5,000
Due to Other Custodial Fund	173
Due to Other Governments	524,005
Trusts Payable	67,336
Compensated Absences	23,226
<b>Total Liabilities</b>	<b>722,382</b>

### Deferred Inflows of Resources:

Unavailable Revenues:	
Succeeding Year Property Tax	20,006,677
Succeeding Year Tax Increment Financing	801,570
<b>Total Deferred Inflows of Resources</b>	<b>20,808,247</b>

### Net Position:

Restricted for Individuals, Organizations and	
Other Governments	\$ 1,109,325

See Notes to Financial Statements.

# LYON COUNTY

## Exhibit K – Statement of Changes in Fiduciary Net Position / Custodial Funds

Year Ended June 30, 2024

### Additions:

Property and Other County Tax		
(Including TIF)	\$	17,669,630
E911 Surcharge		26,718
State Tax Credits		653,218
Intergovernmental Revenues		653,762
Contribution from Lyon County		86,703
Office Fees and Collections		691,105
Electronic Transaction Fee		2,664
Auto & Drivers Licenses, Use Tax and Postage		5,515,106
Interest		48,321
Assessments		31,297
Trusts		707,757
Private Reimbursements		4,641
<b>Total Additions</b>		<b><u>26,090,922</u></b>

### Deductions:

#### Custodial Remittances:

To County Funds/Other Custodial Funds	590,893
To Other Governments	24,713,708
Trusts Paid Out	722,536
<b>Total Deductions</b>	<b><u>26,027,137</u></b>

<b>Change in Net Position</b>	63,785
<b>Net Position Beginning of Year</b>	<b><u>1,045,540</u></b>
<b>Net Position End of Year</b>	<b><u>\$ 1,109,325</u></b>

See Notes to Financial Statements.

**LYON COUNTY**  
**Notes to Financial Statements**  
**June 30, 2024**

**Note 1: Summary of Significant Accounting Policies**

Lyon County is a political subdivision of the State of Iowa and operates under the Home Rule provisions of the Constitution of Iowa. The County operates under the Board of Supervisors form of government. Elections are on a partisan basis. Other elected officials operate independently with the Board of Supervisors. These officials are the Attorney, Auditor, Recorder, Sheriff, and Treasurer. Appointed/hired officials and department heads which assist the Board of Supervisors include the Assessor, Conservation Director, Disabilities Service Coordinator, Economic Development Director, Engineer, and Health Services Administrator. The County provides numerous services to citizens, including law enforcement, health and social services, parks and cultural activities, economic development assistance, planning and zoning, roadway construction and maintenance, and general administrative services.

The County's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

**A. Reporting Entity**

For financial reporting purposes, Lyon County has included all funds, organizations, agencies, boards, commissions, and authorities. The County has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the County are such that exclusion would cause the County's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the County to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the County. Criteria also can include an organization's fiscal dependency on the County or if it would be significantly misleading to exclude an organization because of its relationship with the County.

Lyon County has no component units which meet the Governmental Accounting Standards Board criteria to be included in Lyon County's reporting entity.

**Jointly Governed Organizations** – The County participates in several jointly governed organizations that provide goods or services to the citizenry of the County but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. The County Board of Supervisors are members of or appoint representatives to the following boards and commissions: Lyon County Assessor's Conference Board, Lyon County Emergency Management Commission, Lyon County Joint E911 Service Board, Northwest Iowa Area Solid Waste Agency, Lyon County Economic Development Consortium, Northwest Iowa Youth Emergency Services, Sioux Rivers Regional Mental Health & Disability Services, and Northwest Iowa Regional Housing Authority. Financial transactions of these organizations are included in the County's financial statements only to the extent of the County's fiduciary relationship with the organization and, as such, are reported in Custodial Funds of the County for the Lyon County Assessor, Lyon County Joint E911 Service and Lyon County Emergency Management, and not reported for the Northwest Iowa Area Solid Waste Agency, Lyon County Economic Development Consortium, Northwest Iowa Youth Emergency Services, Sioux Rivers Regional Mental Health & Disability Services, and Northwest Iowa Regional Housing Authority.

During the year ended June 30, 2024, the County did not receive any revenue from or contribute/pay any money to the Lyon County Economic Development Consortium. The County paid \$135 to the Northwest Iowa Solid Waste Agency for disposal of florescent light bulbs and batteries; paid Northwest Iowa Youth Emergency Services \$2,625 for juvenile services; paid Sioux Rivers Regional Mental Health & Disability Services \$5 for remaining funds held for the Region's mental health; contributed \$968 toward operations of the Northwest Iowa Regional Housing Authority; and contributed \$86,703 toward support of the Emergency Management Services. The Joint E911 Service paid the County \$3,000 for sign work and supplies; and the County Assessor and

Emergency Management Services contributed \$48,629 and \$20,160, respectively, to the County's Internal Service Fund, Employee Group Health, to participate in the County's group health insurance plan.

## **B. Basis of Presentation**

**Government-Wide Financial Statements** – The Statement of Net Position and the Statement of Activities report information on all the nonfiduciary activities of the County. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities are mainly supported by property tax, intergovernmental revenues, and other nonexchange transactions.

The Statement of Net Position presents the County's nonfiduciary assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the difference reported as net position. Net position is reported in the following categories:

- Net investment in capital assets consists of capital assets, net of accumulated depreciation/amortization and reduced by outstanding balances for bonds, notes and other debt, as applicable, attributable to the acquisition, construction, or improvement of those assets.
- Restricted net position results when constraints placed on net position use are either externally imposed or are imposed by law through constitutional provisions or enabling legislation.
- Unrestricted net position consists of net position not meeting the definition of the preceding categories. Unrestricted net position is often subject to constraints imposed by management which can be removed or modified.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants, contributions, and interest restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.

**Fund Financial Statements** – Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The County reports the following major governmental funds:

- **General Fund** - The General Fund is the general operating fund of the County. All general tax revenues and other revenues not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenditures, the fixed charges, and the capital improvement costs not paid from other funds.
- **Special Revenue Funds –**
  - The Rural Services Fund is used to account for property tax and other revenues to provide services which are primarily intended to benefit those persons residing in the county outside of incorporated city areas.
  - The Secondary Roads Fund is used to account for revenues to be used for secondary roads construction and maintenance and transfers from the General Fund and the Special Revenue, Rural Services Fund.
  - The Road Use Tax Revenue Fund is used to account for the road use tax allocation from the State of Iowa in accordance with the "Road Use Tax Revenue Note, Series 2022". The road use tax proceeds are transferred to the County's Debt Service Fund and the Secondary Roads Fund.
  - The American Rescue Plan Fund is used to account for American Rescue Plan Act (ARPA) revenues received by the County from the federal government to respond to the COVID-19 pandemic and its

impacts. Qualifying expenditures in accordance with ARPA guidelines are being paid from the ARPA revenues.

- The County Tax Increment Financing Fund is used to account for Tax Increment Financing (TIF) property tax collections within Lyon County's urban renewal areas. The TIF collections are used for approved County infrastructure (roadways, bridges, and culverts) improvements projects and a couple of economic development agreements to rebate incremental property tax paid by the business.

Additionally, the County reports the following funds:

- **Debt Service Fund** - The Debt Service Fund is utilized to account for interest earnings and “operating transfers in” from the Road Use Tax Revenue Fund to make the principal and interest payment on the road use tax revenue note.
- **Proprietary Fund** – An Internal Service Fund is utilized to account for the financing of goods or services purchased by one department of the County and provided to other departments or agencies on a cost reimbursement basis. The County’s Internal Service Fund accounts for the County’s health insurance benefit plan.
- **Fiduciary Funds** – Custodial Funds are used to account for assets held by the County as an agent for individuals, private organizations, certain jointly governed organizations, other governmental units, and/or other funds.

### **C. Measurement Focus and Basis of Accounting**

The government-wide, proprietary fund, and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax and tax increment financing are recognized as revenue in the fiscal year for which levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current fiscal year or soon enough thereafter to pay liabilities of the current fiscal year. For this purpose, the County considers revenues to be available if they are collected within 60 days after year end.

Property tax, intergovernmental revenues (shared revenues, grants, and reimbursements from other governments), charges for services, interest, and certain miscellaneous revenues associated with the current fiscal year are considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the County.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, any claims and judgments, and compensated absences (for employees who haven’t terminated employment) are recorded as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt, including acquisitions under lease agreements and IT subscriptions, as applicable, are reported as other financing sources.

Under the terms of certain grant agreements, the County funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants, and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net positions available to finance the program. It is the County’s policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants, and then by general revenues.

When an expenditure is incurred in governmental funds which can be paid using either restricted or unrestricted resources, the County’s policy is to pay the expenditure from restricted fund balance and then from less-restrictive classifications – committed, assigned, and then unassigned fund balances.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a

proprietary fund's principal ongoing operations. The principal operating revenues of the County's Internal Service Fund are charges to various funds, employees, and others for health plan costs. Principal operating expenses for the Internal Service Fund include the cost of insurance premiums, HSA contributions, HR service/compliance fees, actuarial fees, and administrative fees. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The County maintains its financial records on the cash basis. The financial statements of the County are prepared by making memorandum adjusting entries to the cash basis financial records.

#### **D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Fund Balance / Net Position**

The following accounting policies are followed in preparing the financial statements:

- **Cash, Cash Equivalents and Pooled Investments** – The cash balances of most County funds are pooled and invested. Interest earned on investments is recorded in the General Fund unless otherwise provided by law. Investments as of June 30, 2024 consist of money held in local banks in interest bearing accounts and non-negotiable certificates of deposit, which are stated at amortized cost.

For purposes of the Statement of Cash Flows, all short-term cash investments that are highly liquid are considered to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash and, at the day of purchase, have a maturity date no longer than three months.

- **Property Tax and Tax Increment Financing Receivables** – Property tax and tax increment financing in governmental funds are accounted for using the modified accrual basis of accounting.

Property tax and tax increment financing receivables are recognized in these funds on the levy or lien date, which is the date the tax asking is certified by the County Board of Supervisors. Delinquent property tax receivable represents unpaid taxes for the current and prior years. The succeeding year property tax and tax increment financing receivables represent taxes certified by the Board of Supervisors to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the Board of Supervisors is required to certify its budget in April of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax and tax increment financing receivables have been recorded, the related revenue is reported as deferred inflow of resources in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which they are levied.

Property tax and tax increment financing revenues recognized in these funds become due and collectible in September and March of the fiscal year with a 1 1/2% per month penalty for delinquent payments; are based on January 1, 2022 assessed property valuations; are for the tax accrual period July 1, 2023 through June 30, 2024 and reflect the tax asking contained in the budget certified by the County Board of Supervisors in April 2023.

- **Interest and Penalty on Property Tax Receivable** – Interest and penalty on property tax receivable represents the amount of interest and penalty that was due and payable but has not been collected.
- **Opioid Settlement Receivable** – The County will receive payments from certain prescription drug companies and pharmaceutical distributors engaged in misleading and fraudulent conduct in the marketing and sale of opioids and failure to monitor for, detect, and prevent diversion of the drugs. The County is required to use these funds for activities to remediate the opioid crisis and treat or mitigate opioid use disorder and related disorders through prevention, harm reduction, and recovery services.
- **Accounts Receivable** – Accounts receivable represents money owed to the County, mainly for services provided by the County, which was not paid to the County as of June 30, 2024. The accounts receivable totals in the General Fund and governmental activities include \$21,707 and \$77,073 in jail fees and ambulance charges receivables, respectively, which were not collected within 60 days after June 30, 2024 and it is reasonably possible that a large portion of these jail fees and ambulance charges receivables may not be collected within one year.

- **Due from Other Governmental Funds, Due from Custodial Funds, Due from County Custodial Fund, Due from Other Custodial Fund, Due to Other Governmental Funds, Due to County's Governmental Funds, Due to County's Internal Service Fund, and Due to Other Custodial Fund** – During the course of its operations, the County has numerous transactions between the County's governmental funds, internal service fund and custodial funds. To the extent that certain transactions between the County's governmental funds; the County's governmental funds and custodial funds; the County's internal service fund and custodial funds; and between different custodial funds had not been paid or received as of June 30, 2024, balances of interfund amounts receivable or payable have been recorded in the fund financial statements.
- **Due from Other Governments** – Due from other governments represents amounts due from the State of Iowa, various shared revenues, grants and reimbursements from other governments, and charges for services provided to governmental entities.
- **Inventories** – Inventories are valued at cost using the first-in, first-out method. Inventories in the governmental consist of expendable supplies held for consumption. Inventories of governmental are recorded as expenditures/expenses when consumed rather than when purchased.
- **Prepaid Expenses/Expenditures** – Prepaid expenses/expenditures represent the future use of a fair building and other expenses/expenditures that will provide benefits to future fiscal years. Prepayments are recorded as expenses/expenditures when utilized or the benefit of the cost is realized rather than when paid.
- **Capital Assets** – Capital assets, which include property (land, buildings, and improvements); machinery, equipment, and vehicles; intangibles (including right-to-use IT subscription and leased assets); and infrastructure assets acquired after July 1, 1980 (e.g., roads, bridges, drainage systems and similar items which are immovable and of value only to the County), are reported in the governmental activities column in the government-wide Statement of Net Position. Capital assets are recorded at historical cost (except for intangible right-to-use leased assets and right-to-use IT subscription assets, the measurement of which is discussed under “Leases” and “Subscription-Based Information Technology Arrangements” below) if purchased or constructed. Donated capital assets are recorded at acquisition value. Acquisition value is the price that would have been paid to acquire a capital asset with equivalent service potential. The costs of normal maintenance and repair that do not add to the value of the asset or materially extend asset lives are not capitalized. Intangible assets follow the same capitalization policies as tangible capital assets and are reported with tangible assets in the appropriate capital asset class. Reportable capital assets are defined by the County as assets with initial, individual cost in excess of the following thresholds and estimated useful lives in excess of two years.

Asset Class	Amount
Infrastructure, Road Network	\$ 50,000
Intangibles	25,000
Land, Buildings, and Improvements	5,000
Machinery, Equipment and Vehicles	5,000
Right-to-use IT subscription assets	5,000
Right-to-use leased assets	5,000

Land and construction in progress are not depreciated. The other tangible and intangible property, plant, equipment, the right-to-use leased equipment, the right-to-use IT subscriptions assets, and infrastructure are depreciated/amortized using the straight-line method over the following estimated useful lives:

Asset Class	Estimated Useful Lives (In Years)
Buildings and Building Improvements	20 – 50
Infrastructure, Road Network	10 – 65
Intangibles	3 – 40
Land Improvements	10 – 50
Machinery, Equipment, and Vehicles	3 – 15

Right-to-use IT subscription assets	3 – 10
Right-to-use leased assets	3 – 10
• <b>Leases – County as Lessee:</b> Lyon County is the lessee for noncancellable leases of office equipment. The County has recognized a lease liability and an intangible right-to-use leased assets (lease asset) in the government-wide financial statements. The County recognizes lease liabilities with an initial, individual value of \$5,000 or more.	

At the commencement of a lease, the County initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of each lease payment made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on a straight-line basis over its useful life.

Key estimates and judgments related to leases include how Lyon County determines the discount rate it uses to discount the expected lease payments to present value, lease term, and lease payments.

Lyon County uses the interest rate charged by the lessor as the discount rate. When the interest rate charged by the lessor is not provided, the County generally uses its estimated incremental borrowing rate as the discount rate for leases.

The lease term includes the noncancellable period of the lease. Lease payments included in the measurement of the lease liability are composed of fixed payments and, when applicable, a purchase option price that the County is reasonably certain to exercise.

The County monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability.

Lease assets are reported with other capital assets and lease liabilities are reported with long-term debt on the statement of net position.

• <b>Leases – County as Lessor</b> – Lyon County is a lessor for several noncancellable leases of farmland. The County recognizes a lease receivable and a deferred inflow of resources in the government-wide and governmental fund financial statements.
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At the commencement of a lease, the County initially measures the lease receivable at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is initially measured as the initial amount of the lease receivable, adjusted for lease payments received at or before the lease commencement date. Subsequently, the deferred inflow of resources is recognized as revenue over the life of the lease term.

Key estimates and judgments include how Lyon County determines the discount rate it uses to discount the expected lease receipts to present value, lease term, and lease receipts.

Lyon County uses its estimated incremental borrowing rate as the discount rate for leases.

The lease term includes the noncancellable period of the lease. Lease receipts included in the measurement of the lease receivable is composed of fixed payments from the lessee.

The County monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease receivable and deferred inflows of resources if certain changes occur that are expected to significantly affect the amount of the lease receivable.

- **Subscription-Based Information Technology Arrangements (SBITA)** – Lyon County has entered into a contract that conveys control of the right to use information technology software. The County has recognized an IT subscription liability and an intangible right-to-use IT subscription asset in the government-wide financial statements. The County recognizes IT subscription liabilities with an initial, individual value of \$5,000, or more.

At the commencement of the IT subscription term, the County initially measures the subscription liability at the present value of payments expected to be made during the subscription term. Subsequently, the IT subscription liability is reduced by the principal portion of payments made. The right-to-use an IT subscription asset is initially measured as the sum of the initial IT subscription liability, adjusted for payments made at or before the commencement date, plus capitalization implementation costs less any incentives received from the SBITA vendor at or before the commencement of the subscription term. Subsequently, the right-to-use IT subscription asset is amortized on a straight-line basis over its useful life.

Key estimates and judgments related to IT subscription arrangements include how Lyon County determines the discount rate it uses to discount the expected payments to present value, term, and payments.

Lyon County uses the interest rate charged by the IT subscription vendor as the discount rate. When the interest rate charged by the vendor is not provided, the County generally uses its estimated incremental borrowing rate as the discount rate.

The IT subscription term includes the noncancellable period of the subscription. Payments included in the measurement of the liability are composed of fixed payments.

The County monitors changes in circumstances that would require a remeasurement of its IT subscription and will remeasure the right-to-use IT subscription asset and liability if certain changes occur that are expected to significantly affect the amount of the subscription liability. Right-to-use IT subscription assets are reported with other capital assets and IT subscription liabilities are reported with long-term debt on the Statement of Net Position.

- **Deferred Outflows of Resources** – Deferred outflows of resources represent a consumption of net position applicable to a future year(s) which will not be recognized as an outflow of resources (expense/expenditure) until then. Deferred outflows of resources consist of unrecognized items not yet charged to pension and OPEB expense and contributions to IPERS (pension plan) from the County after the measurement date but before the end of the County's reporting period.
- **Due to Other Governments** – Due to other governments represents taxes and other revenues collected by the County, payments for services and utilities provided to the County, and supplies purchased by the County which will be remitted to other governments.
- **Unearned Revenues** – Although certain revenues are measurable, they are not available. Available means collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities for the current year. Unearned revenues in the governmental fund financial statements represents the amount of assets that have been recognized, but the related revenue has not been recognized since the County has not made a qualifying expenditure. Unearned revenues consist of unspent American Rescue Plan Act proceeds.
- **Trusts Payable** – Trusts payable represents amounts due to others which are held by various County officials in fiduciary capacities until the underlying legal matters are resolved or other specific requirements are met.
- **Compensated Absences** – County employees accumulate a limited amount of earned but unused vacation hours and compensatory time for subsequent use or for payment upon termination, death, or retirement. Sick pay is also accumulated on a limited basis by employees for subsequent use, but is not paid upon termination, death, or retirement. A liability for these costs of vacation and compensatory time accumulations is recorded when incurred in the government-wide and fiduciary fund financial statements. A liability for these amounts is reported in the County's governmental fund financial statements only for

employees who have resigned, retired, or employment has terminated for any other reason. The compensated absences liability has been computed based on rates of pay in effect at June 30, 2024. The compensated absences liability attributable to the governmental activities will be paid primarily by the General Fund and the following Special Revenue Funds: Rural Services, Secondary Roads, and Economic Development.

- **Long-Term Liabilities** – In the government-wide and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities or proprietary fund Statement of Net Position.

As applicable, in the governmental fund financial statements, the face amount of debt issued and any debt premium are reported as “other financing sources;” while the amount of any discount on debt obligations is reported as an “other financing use.” The debt issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

- **Pensions** – For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions and pension expense, information about the fiduciary net position of the Iowa Public Employees’ Retirement System (IPERS) and additions to/deductions from IPERS’ fiduciary net position have been determined on the same basis as they are reported by IPERS. For this purpose, benefit payments, including refunds of employee contributions, are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. The net pension liability attributable to the governmental activities will be paid primarily by the General Fund and the following Special Revenue Funds: Rural Services, Secondary Roads, and Economic Development.
- **Total OPEB Liability** – For purposes of measuring the total OPEB liability, deferred outflows and inflows of resources related to OPEB, and OPEB expense, information has been determined based on Lyon County’s actuary report. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. The total OPEB liability attributable to the governmental activities will be paid primarily by the General Fund and the following Special Revenue Funds: Rural Services, Secondary Roads, and Economic Development.
- **Deferred Inflows of Resources** – Deferred inflows of resources represent an acquisition of net position applicable to a future year(s) which will not be recognized as an inflow of resources (revenue) until that time. Although certain revenues are measurable, they are not available. Available means collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources in the governmental fund financial statements represent the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources in the fund financial statements consist of property tax receivable and other receivables not collected within sixty days after year end, and succeeding year property tax and tax increment financing receivables that will not be recognized until the year for which they are levied.

Deferred inflows of resources in the Statement of Net Position consist of succeeding year property tax and tax increment financing receivables that will not be recognized until the year for which each tax is levied, unrecognized items not yet charged to pension and OPEB expense, and deferred amounts related to leases.

- **Fund Balance** – In the governmental fund financial statements, fund balances are classified as follows:
  - **Nonspendable** – Amounts which cannot be spent because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.
  - **Restricted** – Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors, or state or federal laws or are imposed by law through constitutional provisions or enabling legislation.
  - **Committed** – Amounts which can be used only for specific purposes pursuant to constraints formally imposed by the Board of Supervisors through ordinance or resolution approved prior to year-end.

Committed amounts cannot be used for any other purpose unless the Board of Supervisors removes or changes the specified use by taking the same action it employed to commit those amounts.

- **Assigned** – Amounts the Board of Supervisors intend to use for specific purposes.
- **Unassigned** – All amounts not included in the preceding classifications.
- **Net Position** – The net position of the Internal Service, Employee Group Health Fund is designated for anticipated future catastrophic losses of the County.

## **E. Budgets and Budgetary Accounting**

The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ended June 30, 2024, the County's actual disbursements did not exceed the final amount budgeted for any function or the amount appropriated for any department.

### **Note 2: Cash, Cash Equivalents, and Pooled Investments**

The County's deposits in banks at June 30, 2024 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to ensure there will be no loss of public funds.

The County is authorized by statute and its written investment policy to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Supervisors; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; and certain joint investment trusts.

The County's investments during the fiscal year ended June 30, 2024 consisted of interest-bearing bank accounts, certificates of deposit, FHLMC securities, a money market mutual fund, and treasury bonds ETFs. As of June 30, 2024, the County's investments consisted of interest-bearing bank accounts and non-negotiable certificates of deposit at local federally insured depository institutions.

**Interest Rate Risk** - The County's investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) to instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days, but the maturities shall be consistent with the needs and use of the County.

**Concentration of Credit Risk** - The County places no limit on the amount that may be invested in any one type of investment or any single issuer, except for prime banker's acceptances and commercial paper. Each type of investment, prime banker's acceptances and commercial paper, at the time of purchase, is limited to ten percent of the total investment portfolio. No more than five percent of the total investment portfolio may be invested in the securities of a single issuer for prime banker's acceptances and commercial paper. Also, no more than five percent of the amount invested in commercial paper shall be invested in paper rated in the second highest classification. The County had no investments in prime banker's acceptances and commercial paper during the fiscal year ended June 30, 2024.

### **Note 3: Due from Other Governmental Funds, Due from Custodial Funds, Due from Other Custodial Fund, Due to Other Governmental Funds, Due to County's Governmental Funds, Due to County's Internal Service Fund, and Due to Other Custodial Fund**

The details of receivables and payables between the County's different governmental funds, governmental funds and custodial funds, the County's internal service fund and custodial funds, and between different custodial funds at June 30, 2024 are as follows:

<b>Receivable Fund</b>	<b>Payable Fund</b>	<b>Amount</b>
General	Custodial: County Offices (Recorder, Sheriff, Conservation) Auto License and Use Tax	\$ 81,741 14,214
Special Revenue: Secondary Roads	Special Revenue: County Tax Increment Financing	464,000
Special Revenue: County Recorder's Records Management	Custodial: County Offices (Recorder)	695
CS Projects & Conservation Land Acquisition Trust	County Offices (Conservation)	1,582
Internal Service: Employee Group Health	Custodial: Other (Flex Benefits Spending)	5,000
Custodial: Other (County Recorder's Electronic Fee)	Custodial: County Offices (Recorder) Total	173 \$ 567,405

Most of these balances result from the time lag between the dates interfund goods and services are provided or reimbursable expenditures occur; money is collected in a custodial fund; the transactions/collections are recorded in the accounting system; and the resulting payments are made to the County's appropriate governmental fund or custodial fund.

The \$464,000 balance owed to the Secondary Roads Fund by the County Tax Increment Financing Fund is the result of an interfund loan to help improve qualifying roadways in the Lyon County Economic Development Urban Renewal Area. The interfund loan of \$464,000 is expected to be repaid during fiscal year '24/'25 as tax increment financing proceeds are received.

The \$5,000 balance owed to the Employee Group Health Fund by the Flex Benefits Spending Fund is due to a short-term interfund loan to provide funding until sufficient withholdings are received from participating employees. The interfund loan of \$5,000 is expected to be repaid during fiscal year '24/'25 as payroll withholdings from participating employees are collected.

#### **Note 4: Interfund Transfers**

The detail of interfund transfers for the year ended June 30, 2024 is as follows:

<b>Transfer To</b>	<b>Transfer From</b>	<b>Amount</b>
General: General Supplemental General Basic	General: General Basic Special Revenue: American Rescue Plan	\$ 250,000 69,031
Special Revenue: Secondary Roads	General	188,843
	Special Revenue: Rural Services	2,541,640
	Road Use Tax Revenue	4,175,241
Economic Development	General	65,000
Local Government Opioid Abatement	General	796
CS Projects & Conservation Land Acquisition Trust	General	100,000
Debt Service	Special Revenue: Road Use Tax Revenue Total	437,000 \$ 7,827,551

The transfer from the General (Basic) Fund to the General (Supplemental) Fund was to restrict money for general supplemental purposes. The transfers from the American Rescue Plan Fund to the General Fund and the General Fund to the Local Government Opioid Abatement Fund were to move interest earned from the fund where interest was improperly deposited to the fund statutorily required to receive the interest earnings. The General Fund and Rural Services Fund transfers to the Secondary Roads Fund were to move resources from the fund statutorily required to collect the resources to the fund statutorily required to expend the resources. The Road Use Tax Revenue transfers to the Secondary Roads Fund and Debt Service Fund were to move resources from the fund required to collect the resources per the “Road Use Tax Revenue Note, Series 2022” to the funds statutorily and per the note document required to expend the resources. The General Fund transfer to the Economic Development Fund was to provide funding for operating the Economic Development Fund. The transfer from the General Fund to the CS Projects & Conservation Land Acquisition Trust Fund was for the purpose of donating the money necessary to make the interfund loan payment scheduled for fiscal year ‘23/’24.

#### **Note 5: Land Leases Receivable**

The County owns 39.1 acres of land, known as the Little Rock River & Venenga Wildlife Area, within Lyon County which is leased for farming purposes. The County entered into a lease agreement effective March 1, 2023 through February 28, 2026. The County is to receive \$8,890 annually with an implicit rate of 3.5%. The County received \$8,890 (rental income = \$8,298 and interest income = \$592) per this agreement during fiscal year 2023-2024 which was reported in the General Fund.

The County owns 31 acres of land, known as the Blanckespoor Wildlife Area, within Lyon County which is leased for farming purposes. The County entered into a lease agreement effective March 1, 2023 through February 28, 2026. The County is to receive \$7,525 annually with an implicit rate of 3.5%. The County received \$7,525 (rental income = \$7,024 and interest income = \$501) per this agreement during fiscal year 2023-2024 which was reported in the General Fund.

The County owns 22.85 acres of land, known as the Boersma Wildlife Area, within Lyon County which is leased for farming purposes. The County entered into a lease agreement effective March 1, 2023 through February 28, 2026. The County is to receive \$3,924 annually with an implicit rate of 3.5%. The County received \$3,924 (rental income = \$3,492 and interest income = \$432) per this agreement during fiscal year 2023-2024 which was reported in the General Fund.

The County owns 86.1 acres of land, known as the Peterson Prairie Wildlife Area, within Lyon County which is leased for farming purposes. The County entered into a lease agreement effective March 1, 2023 through February 28, 2026. The County is to receive \$16,923 annually with an implicit rate of 3.5%. The County received \$16,923 (rental income = \$15,796 and interest income = \$1,127) per this agreement during fiscal year 2023-2024 which was reported in the General Fund.

The County owns 55 acres of farm land within Lyon County which is leased for farming purposes. The County entered into a lease agreement effective March 1, 2022 through February 28, 2025. The County is to receive \$14,025 annually with an implicit rate of 1.74%. The County received \$14,025 (rental income = \$8,298 and interest income = \$592) per this agreement during fiscal year 2023-2024 which was reported in the General Fund. The final lease payment was received during fiscal year 2023-2024.

A summary of the County’s June 30, 2024 leases receivable in the General Fund is as follows:

<b>Year Ending June 30,</b>	<b>39.1 Acres Land</b>	<b>31 Acres Farm Land</b>	<b>22.85 Acres Land</b>	<b>86.1 Acres Land</b>	<b>Total</b>
2025	\$ 8,890	7,525	0	16,923	\$ 33,338
2026	8,890	7,525	3,924	16,923	37,262
Total	17,780	15,050	3,924	33,846	70,600
Less Interest	(892)	(755)	(133)	(1,698)	(3,478)
Present Value	\$ 16,888	14,295	3,791	32,148	\$ 67,122

## Note 6: Capital Assets

Capital assets activity for the year ended June 30, 2024 were as follows:

### Governmental Activities:

#### Capital Assets Not Being Depreciated/Amortized:

	Balance Beginning of Year	Increases	Decreases	Balance End of Year
Land	\$ 3,502,165	1,286,866	0	4,789,031
Construction in Progress	2,622,738	387,989	(121,965)	2,888,762
Total Capital Assets Not Being Depreciated/Amortized	6,124,903	1,674,855	(121,965)	7,677,793

#### Capital Assets Being Depreciated/Amortized:

Buildings and Building Improvements	13,007,962	0	0	13,007,962
Land Improvements	1,305,324	0	0	1,305,324
Machinery, Equipment and Vehicles	16,015,020	872,634	(67,884)	16,819,770
Infrastructure, Road Network	55,044,731	121,965	0	55,166,696
Right-To-Use IT Subscriptions	88,666	13,937	0	102,603
Right-To-Use Leased Equipment	75,240	0	0	75,240
Total Capital Assets Being Depreciated/Amortized	85,536,943	1,008,536	(67,884)	86,477,595

#### Less Accumulated Depreciation/Amortization For:

Buildings and Building Improvements	4,429,220	432,445	0	4,861,665
Improvements Other Than Buildings	891,298	40,025	0	931,323
Machinery, Equipment and Vehicles	8,183,847	1,321,316	(53,748)	9,451,415
Infrastructure, Road Network	16,894,345	1,833,788	0	18,728,133
Right-To-Use IT Subscriptions	29,555	36,524	0	66,079
Right-To-Use Leased Equipment	23,718	15,048	0	38,766
Total Accumulated Depreciation/Amortization	30,451,983	3,679,146	(53,748)	34,077,381

#### Total Capital Assets Being Depreciated/Amortized, Net

#### Governmental Activities Capital Assets, Net

	\$ 61,209,863	(995,755)	(136,101)	60,078,007
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Depreciation/amortization expense was charged to the following functions:

#### Governmental Activities:

		Amount
Public Safety and Legal Services		\$ 321,785
Physical Health and Social Services		5,003
County Environment and Education		226,518
Roads and Transportation		2,952,558
Governmental Services to Residents		50,439
Administration		122,843
Total Depreciation/Amortization Expense – Governmental Activities		\$ 3,679,146

Patrol car cameras costing \$119,725 were purchased under an installment purchase agreement. Accumulated depreciation on the patrol car cameras totaled \$111,743 at June 30, 2024. A utility tractor and loader costing \$54,500 were acquired under a capital lease purchase agreement. Accumulated depreciation on the utility tractor and loader totaled \$39,058 at June 30, 2024.

## Note 7: Due to Other Governments

The County purchases services, supplies, and utilities from other governmental units and, also, acts as a fee and tax collection agent for various governmental units. Tax collections are remitted to those governments in the month following collection. A summary of amounts due to other governments at June 30, 2024 is as follows:

<b>Fund</b>	<b>Description</b>	<b>Amount</b>
General	Collections, Services, Supplies & Utilities	\$ 12,311
Special Revenue:		
Secondary Roads	Utilities	1,600
Total for Governmental Funds		\$ 13,911
Custodial:		
County Offices	Collections	\$ 14,991
Agricultural Extension Education	Collections	1,991
Schools	Collections	87,565
Community Colleges	Collections	8,719
Corporations	Collections	18,272
Townships	Collections	3,329
Auto License and Use Tax	Collections	388,558
All Other	Collections	580
Total for Custodial Funds		\$ 524,005

#### **Note 8: Long-Term Liabilities**

A summary of changes in long-term liabilities for the year ended June 30, 2024 is as follows:

	<b>General Obligation Bonds</b>	<b>Road Use Tax Revenue Note</b>	<b>Equipment Acquisition Payable</b>	<b>Installment Purchase Payable</b>
Balance Beginning of Year	\$ 1,230,000	2,101,000	10,389	34,908
Increases	0	0	0	0
Decreases	(605,000)	(397,000)	(5,092)	(17,454)
Balance End of Year	\$ 625,000	1,704,000	5,297	17,454
Due Within One Year	\$ 625,000	410,000	5,297	0
	<b>Lease Agreements</b>	<b>IT Subscription Liability</b>	<b>Compensated Absences</b>	<b>Net Pension Liability</b>
Balance Beginning of Year	\$ 52,181	60,808	522,315	1,200,431
Increases	0	13,937	573,926	736,846
Decreases	(15,061)	(37,149)	(504,554)	(0)
Balance End of Year	\$ 37,120	37,596	591,687	1,937,277
Due Within One Year	\$ 15,414	37,596	591,687	0
	<b>Total OPEB Liability</b>	<b>Total</b>		
Balance Beginning of Year	\$ 313,483	5,525,515		
Increases	111,615	1,436,324		
Decreases	(0)	(1,581,310)		
Balance End of Year	\$ 425,098	5,380,529		
Due Within One Year	\$ 0	1,684,994		

#### **General Obligation Bonds Payable**

During the fiscal year ended June 30, 2017, the County issued \$4,500,000 in "General Obligation Corporate Purpose Bonds, Series 2017." The purpose of the "General Obligation Corporate Purpose Bonds, Series 2017" was to pay for capital project costs related to construction, reconstruction, improvement or equipping of roads, bridges, and culverts. The expected results from these projects were economic development, restoration of infrastructure from previous disasters and prevention/mitigation from any future disaster which may occur.

The bonds are payable from ad valorem taxes levied against all taxable property within the County. The collection of these taxes and redemptions of the bonds, along with interest and administration charges, are being reported through the County's General Fund. The net and true interest costs on these bonds are 1.770% and 1.734%, respectively. A summary of the County's June 30, 2024 general obligation bonded indebtedness is as follows:

<b>Infrastructure Projects Bonds</b>				
<b>Year Ending</b> <b>June 30,</b>	<b>Interest Rate</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2025	2.50%	\$ 625,000	15,625	640,625

During the fiscal year ended June 30, 2024, the County redeemed principal of \$605,000 on the general obligation bonds and paid interest of \$30,750 and bond administration charges of \$500 on these general obligation bonds through the General Fund. These expenditures are reported in the debt service function.

### **Road Use Tax Revenue Note Payable**

On January 13, 2022, the County closed on a \$2,675,000 "Road Use Tax Revenue Note, Series 2022." The purpose of the note is for the acquisition of ten motor graders for the County's secondary roads department. This note carries a 1.74% per annum interest rate and has a maturity date of June 1, 2028.

The note is payable from the amounts received from the State of Iowa for road use tax funds. The collection of the road use tax allocation will be collected in the Road Use Tax Revenue Fund and transferred regularly to the County's Debt Service Fund for the redemption of principal and interest on the road use tax revenue note payable. The County reserves the right to optionally prepay note principal in whole or in part on any date prior to and in inverse order of maturity on terms of par and accrued interest. The amortization of this revenue note payable as of June 30, 2024 is scheduled as follows:

<b>Motor Graders Acquisition Note</b>				
<b>Year Ending</b> <b>June 30,</b>	<b>Interest Rates</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2025	1.74%	\$ 410,000	28,267	438,267
2026	1.74%	419,000	20,999	439,999
2027	1.74%	429,000	13,563	442,563
2028	1.74%	446,000	5,935	451,935
Totals		\$ 1,704,000	68,764	1,772,764

During the fiscal year ended June 30, 2024, the County paid principal of \$397,000 and interest of \$35,349 through the Debt Service Fund on this road use tax revenue note payable. This road use tax revenue note payable is secured solely by the amounts received from the State of Iowa for road use tax funds. These expenditures are reported in the debt service function.

### **Equipment Acquisition Payable**

On October 15, 2020, the County purchased a utility tractor and loader for a total of \$54,500 for the Conservation department. The County traded-in a tractor for \$29,000 and agreed to an equipment acquisition payable contract with John Deere Financial for the remaining balance of \$25,500. The equipment acquisition contract requires the balance due to be paid in five annual payments of \$5,512. The equipment acquisition payable carries a 3.961% interest rate. A summary of the June 30, 2024 equipment acquisition indebtedness payable indebtedness is as follows:

<b>Year Ending</b> <b>June 30,</b>	<b>Interest Rate</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2025	3.961%	\$ 5,297	215	5,512

During the fiscal year ended June 30, 2024, the County paid principal of \$5,092 and interest of \$420 through the General Fund on this equipment acquisition contract. This expenditure was reported in the debt service function.

This capital lease contract is secured by the utility tractor and loader which had a book value of \$15,442 as of June 30, 2024.

### **Installment Purchase Payable**

On October 25, 2019, the County entered into an installment purchase agreement with Keltek Incorporated for the purchase of eleven Arbitrator in-car cameras and body-worn cameras for a total of \$159,789 for the Sheriff's department. The portion of the agreement for the in-car cameras, at a cost of \$119,725, required a \$15,000 initial payment, with the balance due in six annual payments of \$17,454. The portion of the agreement for the body-worn cameras, at a cost of \$40,064, required an \$8,000 initial payment, with the balance due in three annual payments of \$10,688. The installment purchase payable carries a 0% interest rate. A summary of the June 30, 2024 installment purchase payable indebtedness is as follows:

<b>Year Ending June 30,</b>	<b>Interest Rate</b>	<b>Principal</b>
2026	0%	\$ 17,454

The installment due July 1, 2024 of \$17,454 was paid in June 2024 through the General Fund. This expenditure was reported in the debt service function. This installment purchase agreement is secured by all resources necessary to satisfy the outstanding balance.

### **Lease Agreements**

During March 2021, the County entered into a lease agreement for a Sharp copier/printer/scanner for the Engineer's office. An initial lease liability was recorded in the amount of \$12,842. The agreement bears interest using the County's estimated incremental borrowing rate of 1.74% per annum and is payable in monthly installments of \$239 (\$2,867 annually) over 5 years, with a final payment due during February 2026. During the year ended June 30, 2024, principal and interest paid were \$2,759 and \$108, respectively. These amounts were paid through the Secondary Roads Fund and reported as an expenditure in the debt service function.

During November 2021, the County entered into a lease agreement for eleven Sharp copiers/printers/scanners for the Sheriff's office. An initial lease liability was recorded in the amount of \$45,717. The agreement bears interest using the County's estimated incremental borrowing rate of 1.74% per annum and is payable in monthly installments of \$795 (\$9,540 annually) over 5 years, with a final payment due during November 2026. During the year ended June 30, 2024, principal and interest paid were \$9,070 and \$470, respectively. These amounts were paid through the General Fund and reported as an expenditure in the debt service function.

During June 2022, the County entered into a lease agreement for a postage machine for the Treasurer's office. An initial lease liability was recorded in the amount of \$8,519. The agreement bears interest using the County's estimated incremental borrowing rate of 1.74% per annum and was payable in quarterly installments of \$373 during the first year (\$1,492 annually) and \$462 (\$1,849 annually) over the next four years, with a final payment due during March 2027. During the year ended June 30, 2024, principal and interest paid were \$1,744 and \$105, respectively. These amounts were paid through the General Fund and reported as an expenditure in the debt service function.

During August 2022, the County entered into a lease agreement for a Canon copier printer for the Health Services' office. An initial lease liability was recorded in the amount of \$8,163. The agreement bears interest using the leasing company's rate of 7.493% per annum and is payable in monthly installments of \$162/\$163 (\$1,950 annually) over 5 years, with a final payment due during July 2027. During the year ended June 30, 2024, principal and interest paid were \$1,488 and \$462. These amounts were paid through the General Fund and reported as an expenditure in the debt service function.

Future principal and interest lease payments as of June 30, 2024 are as follows:

Fiscal Year		Sharp Copier/Printer/Scanner			11 Sharp Copiers/Printers/Scanners		
Ending	June 30,	Principal	Interest	Total	Principal	Interest	Total
2025		\$ 2,807	60	2,867	\$ 9,229	311	9,540
2026		1,899	12	1,911	9,391	149	9,540
2027		-	-	-	3,484	14	3,498
Totals		\$ 4,706	72	4,778	\$ 22,104	474	22,578

  

Fiscal Year		Postage Machine			Canon Copier Printer		
Ending	June 30,	Principal	Interest	Total	Principal	Interest	Total
2025		\$ 1,775	74	1,849	\$ 1,603	347	1,950
2026		1,806	43	1,849	1,728	222	1,950
2027		1,375	12	1,387	1,862	88	1,950
2028		-	-	-	161	2	163
Totals		\$ 4,956	129	5,085	\$ 5,354	659	6,013

  

Fiscal Year		Totals		
Ending	June 30,	Principal	Interest	Total
2025		\$ 15,414	792	16,206
2026		14,824	426	15,250
2027		6,721	114	6,835
2028		161	2	163
Totals		\$ 37,120	1,334	38,454

### IT Subscription Liability

On July 1, 2022, the County entered into an IT subscription license and services information technology agreement with Solutions for financial software and support. An initial IT subscription liability was recorded in the amount of \$88,666. During the fiscal year ended June 30, 2024, the agreement with Solutions was modified which increased the subscription liability by \$13,937. The revised agreement requires annual payments of \$38,250 for fiscal years 2023-2024 and 2024-2025, with an interest rate of 1.74% (the County's estimated incremental borrowing rate).

During the year ended June 30, 2024, principal and interest paid were \$37,149 and \$1,101, respectively. These amounts were paid through the General Fund (\$35,250) and the Secondary Roads Fund (\$3,000) and are reported as expenditures in the debt service function. Future principal and interest agreement payments as of June 30, 2024 are as follows:

Year Ending	June 30,	Principal	Interest	Total
	2025	\$ 37,596	654	38,250

### Note 9: Pension Plan

**Plan Description** - IPERS membership is mandatory for employees of the County, except for those covered by another retirement system. Employees of the County are provided with pensions through a cost-sharing multiple employer-defined benefit pension plan administered by the Iowa Public Employees' Retirement System (IPERS). IPERS issues a stand-alone financial report which is available to the public by mail at P.O. Box 9117, Des Moines, Iowa 50306-9117 or at [www.ipers.org](http://www.ipers.org).

IPERS benefits are established under Iowa Code Chapter 97B and the administrative rules thereunder. Chapter 97B and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

**Pension Benefits** – A Regular member may retire at normal retirement age and receive monthly benefits without an early-retirement reduction. Normal retirement age is age 65, any time after reaching age 62 with 20 or more years of covered employment, or when the member's years of service plus the member's age at the last birthday equals or exceeds 88, whichever comes first. These qualifications must be met on the member's first month of entitlement to benefits. Members cannot begin receiving retirement benefits before age 55. The formula used to calculate a Regular member's monthly IPERS benefit includes:

- A multiplier based on years of service.
- The member's highest five-year average salary, except members with service before June 30, 2012 will use the highest three-year average salary as of that date if it is greater than the highest five-year average salary.

Sheriffs, deputies, and protection occupation members may retire at normal retirement age, which is generally age 55. Sheriffs, deputies, and protection occupation members may retire any time after reaching age 50 with 22 or more years of covered employment.

The formula used to calculate a sheriff's, deputy's, or protection occupation member's monthly IPERS benefit includes:

- 60% of average salary after completion of 22 years of service, plus an additional 1.5% of average salary for more than 22 years of service but not more than 30 years of service.
- The member's highest three-year average salary.

If a member retires before normal retirement age, the member's monthly retirement benefit will be permanently reduced by an early-retirement reduction. The early-retirement reduction is calculated differently for service earned before and after July 1, 2012. For service earned before July 1, 2012, the reduction is 0.25% for each month the member receives benefits before the member's earliest normal retirement age. For service earned on or after July 1, 2012, the reduction is 0.50% for each month the member receives benefits before age 65.

Generally, once a member selects a benefit option, a monthly benefit is calculated and remains the same for the rest of the member's lifetime. However, to combat the effects of inflation, retirees who began receiving benefits prior to July 1990 receive a guaranteed dividend with their regular November benefit payments.

**Disability and Death Benefits** - A vested member who is awarded federal Social Security disability or Railroad Retirement disability benefits is eligible to claim IPERS benefits regardless of age. Disability benefits are not reduced for early retirement. If a member dies before retirement, the member's beneficiary will receive a lifetime annuity or a lump-sum payment equal to the present actuarial value of the member's accrued benefit or calculated with a set formula, whichever is greater. When a member dies after retirement, death benefits depend on the benefit option the member selected at retirement.

**Contributions** - Contribution rates are established by IPERS following the annual actuarial valuation which applies IPERS' Contribution Rate Funding Policy and Actuarial Amortization Method. State statute limits the amount rates can increase or decrease each year to 1 percentage point. IPERS Contribution Rate Funding Policy requires the actuarial contribution rate be determined using the "entry age normal" actuarial cost method and the actuarial assumptions and methods approved by the IPERS Investment Board. The actuarial contribution rate covers normal cost plus the unfunded actuarial liability payment based on a 30-year amortization period. The payment to amortize the unfunded actuarial liability is determined as a level percentage of payroll based on the Actuarial Amortization Method adopted by the Investment Board.

In fiscal year 2024, pursuant to the required rate, Regular members contributed 6.29% of covered payroll and the County contributed 9.44% of covered payroll, for a total rate of 15.73%. The Sheriff, deputies, and the County each contributed 8.51% of covered payroll, for a total rate of 17.02%. Protection occupation members contributed 6.21% of covered payroll and the County contributed 9.31% of covered payroll, for a total rate of 15.52%.

The County's contributions to IPERS for the year ended June 30, 2024 were \$602,656 (this amount includes \$576,092 for County employees/officials and \$26,564 for Assessor and Emergency Management employees).

**Net Pension Liability, Pension Expense (Income), Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions** - At June 30, 2024, the County reported a net pension liability of \$1,937,277 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2023 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The County's proportion of the net pension liability was based on the County's share of contributions to IPERS relative to the contributions of all IPERS participating employers. At June 30, 2023, the County's proportion was 0.042920%, which was an increase of 0.011147% from its proportion measured as of June 30, 2022.

For the year ended June 30, 2024, the County recognized pension expense (income) of (\$307,974). At June 30, 2024, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Description of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences Between Expected and Actual Experience	\$ 477,299	\$ 9,389
Changes of Assumptions	0	79,786
Net Difference Between Projected and Actual Earnings on IPERS' Investments	348,694	0
Changes in Proportion and Differences Between County Contributions and the County's Proportionate Share of Contributions	136,500	0
County Contributions Subsequent to the Measurement Date	602,656	0
<b>Total</b>	<b>\$ 1,565,149</b>	<b>\$ 89,175</b>

\$602,656 reported as deferred outflows of resources related to pensions resulting from the County contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30,	Total
2025	\$ (8,231)
2026	(181,520)
2027	841,945
2028	183,591
2029	37,533
<b>Total</b>	<b>\$ 873,318</b>

There were no non-employer contributing entities to IPERS.

**Actuarial Assumptions** - The total pension liability in the June 30, 2023 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Rate of Inflation (Effective June 30, 2017)	2.60% per Annum
Rates of Salary Increase (Effective June 30, 2017)	3.25 to 16.25%, Average, Including Inflation Rates Vary by Membership Group
Long-Term Investment Rate of Return (Effective June 30, 2017)	7.00%, Compounded Annually, Net of Investment Expense, Including Inflation
Wage Growth (Effective June 30, 2017)	3.25% per Annum, Based on 2.60% Inflation And 0.65% Real Wage Inflation

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of a quadrennial experience study covering the period of July 1, 2017 through June 30, 2021.

Mortality rates used in the 2023 valuation were based on the PubG-2010 mortality tables with mortality improvements modeled using Scale MP-2021.

The long-term expected rate of return on IPERS' investments was determined using a building-block method in which best-estimate ranges of expected future real rates (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Asset Allocation	Long-Term Expected Real Rate of Return
Domestic Equity	21.0%	4.56%
International Equity	16.5	6.22
Global Smart Beta Equity	5.0	5.22
Core Plus Fixed Income	23.0	2.69
Public Credit	3.0	4.38
Cash	1.0	1.59
Private Equity	17.0	10.44
Private Real Assets	9.0	3.88
Private Credit	4.5	4.60
Total	100.0%	

**Discount Rate** - The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed employee contributions will be made at the contractually required rate and contributions from the County will be made at contractually required rates, actuarially determined. Based on those assumptions, IPERS' fiduciary net position was projected to be available to make all projected future benefit payments to current active and inactive employees. Therefore, the long-term expected rate of return on IPERS' investments was applied to all periods of projected benefit payments to determine the total pension liability.

**Sensitivity of the County's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** - The following presents the County's proportionate share of the net pension liability calculated using the discount rate of 7.0%, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate 1% lower (6.0%) or 1% higher (8.0%) than the current rate.

	1% Decrease (6.0%)	Discount Rate (7.0%)	1% Increase (8.0%)
County's Proportionate Share of the			
Net Pension Liability	\$ 5,710,960	1,937,277	(1,226,268)

**IPERS' Fiduciary Net Position** - Detailed information about the IPERS' fiduciary net position is available in the separately issued IPERS financial report which is available on the IPERS' website at [www.ipers.org](http://www.ipers.org).

**Payables to IPERS** - All legally required County contributions and legally required employee contributions which had been withheld from employee wages were remitted by the County to IPERS by June 30, 2024.

#### **Note 10: Other Postemployment Benefits (OPEB)**

**Plan Description** - The County administers a single-employer benefit plan which provides medical and prescription drug benefits for employees, retirees, and their spouses. Group insurance benefits are established under Iowa Code Chapter 509A.13. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

**OPEB Benefits** – Individuals who are employed by Lyon County and are eligible to participate in the group health plan are eligible to continue healthcare benefits upon retirement. Retirees under age 65 pay the same premium for the medical and prescription drug benefits as active employees, which results in an implicit rate subsidy and an OPEB liability. Retired participants must be age 55 or older at retirement. At June 30, 2024, there were 79 employees covered by the benefit terms: 77 active employees with coverage and 2 retired employees or beneficiaries currently receiving benefit payments.

**Total OPEB Liability** – The County's total OPEB liability of \$425,098 was measured as of June 30, 2024, and was determined by an actuarial valuation as of that date.

**Actuarial Assumptions** – The total OPEB liability in the June 30, 2024 actuarial valuation was determined using the following actuarial assumptions and the entry age normal actuarial cost method, applied to all periods included in the measurement.

Rate of Inflation (Effective June 30, 2024)	2.60% per Annum
Rates of Salary Increase (Effective June 30, 2024)	3.25% per Annum, Including Inflation
Discount Rate (Effective June 30, 2024)	4.21%, Compounded Annually, Including Inflation
Healthcare Cost Trend Rate (Effective June 30, 2024)	8.0% Initial Rate, Decreasing by 0.5% Annually to An Ultimate Rate of 4.5%

**Discount Rate** – The discount rate used to measure the total OPEB liability was 4.21% which reflects the index rate for 20-year tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher as of the measurement date. Mortality rates are from the SOA Public Plan 2010 tables. Annual retirement probabilities are based on varying rates by age and turnover probabilities mirror those used by IPERS.

**Changes in the Total OPEB Liability –**

	<b>Total OPEB Liability</b>
Total OPEB Liability, Beginning of the Year	\$ 313,483
Changes for the Year:	
Service Cost	29,432
Interest	13,895
Differences Between Expected and Actual Experiences	51,270
Changes in Assumptions	30,089
Benefit Payments	(13,071)
Net Changes	111,615
Total OPEB Liability, End of Year	\$ 425,098

Changes of assumptions reflect a change in the discount rate from 4.13% in fiscal year 2023 to 4.21% in fiscal year 2024.

**Sensitivity of County's Total OPEB Liability to Changes in the Discount Rate** – The following presents the total OPEB liability of the County, as well as what the County's total OPEB liability would be if it were calculated using a discount rate that is 1% lower (3.21%) or 1% higher (5.21%) than the current discount rate.

	1% Decrease (3.21%)	Discount Rate (4.21%)	1% Increase (5.21%)
Total OPEB Liability	\$ 453,520	425,098	397,912

**Sensitivity of County's Total OPEB Liability to Changes in the Healthcare Cost Trend Rates** – The following presents the total OPEB liability of the County, as well as what the County's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1% lower (7.0%, decreasing to an ultimate rate of 3.5%) or 1% higher (9.0%, decreasing to an ultimate rate of 5.5%) than the current healthcare cost trend rate.

	<b>Healthcare Cost</b>		
	1% Decrease (7.0%)	Trend Rate (8.0%)	1% Increase (9.0%)
Total OPEB Liability	\$ 382,982	425,098	473,550

**OPEB Expense and Deferred Inflows of Resources Related to OPEB** – For the year ended June 30, 2024, the County recognized OPEB expense of \$15,633. At June 30, 2024, the County reported deferred outflows and deferred inflows of resources related to OPEB from the following resources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences Between Expected and Actual Experience	\$ 45,573	\$ 84,745
Changes in Assumptions	40,073	20,625
<b>Total</b>	<b>\$ 85,646</b>	<b>\$ 105,370</b>

The amount reported as deferred outflows inflows of resources related to OPEB will be recognized as OPEB expense as follows:

<b>Year Ended June 30,</b>	<b>Total</b>
2025	\$ (16,977)
2026	(13,354)
2027	(1,849)
2028	(1,849)
2029	(1,846)
Thereafter	<u>16,151</u>
<b>Total</b>	<b>\$ (19,724)</b>

#### **Note 11: Fair Building Arrangement**

On September 25, 2000, the County entered into a written agreement with the Lyon County Fair Association to share in the costs of constructing a building to be located on the fairgrounds. The building is to be owned by the Lyon County Fair Association, but under the terms of the agreement, the building can be used for storage by the County's Secondary Road Department for majority of the year. As per the agreement, the County agreed to and paid for one-half of the building costs up to the \$100,000 maximum amount in 2000. This agreement will terminate thirty years from September 25, 2000 and created a per fiscal year value of \$3,333.

This agreement may be extended upon such additional terms as is satisfactory to both parties. Any extension agreement and its terms must be executed prior to sixty days of the date of the termination of this agreement. Lyon County shall have the just right to refusal upon the offering of the fair building for sale. In such event, Lyon County shall have thirty days to meet any other offers for purchase.

The prepaid value of use of the fair building of \$20,793, reported as a component of the "prepaid expenditures/expense" asset in the Statement of Net Position and the Balance Sheet (Governmental Funds) in the Secondary Roads Fund, represents the amortized value of the benefit of using the fair building remaining from July 1, 2024 until September 24, 2030.

#### **Note 12: Risk Management**

Lyon County is a member of the Iowa Communities Assurance Pool, as allowed by Chapter 331.301 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 803 members include various governmental entities throughout the State of Iowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, employment practices liability, public officials liability, cyber liability and law enforcement liability. There have been no reductions in insurance coverage from prior years.

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual casualty operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses and reinsurance expenses estimated for the fiscal year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained at a level determined by the Board not to exceed 300% of basis rate.

The Pool also provides property coverage. Members who elect such coverage make annual property operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses, reinsurance premiums, losses and loss expenses for property risks estimated for the fiscal year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

The County's property and casualty contributions to the Pool are recorded as expenditures from its operating funds at the time of payment to the Pool. The County's contributions to the Pool for the year ended June 30, 2024 were \$290,192 (\$284,550 County's governmental funds; \$5,642 County's custodial funds).

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, employment practices, law enforcement, cyber, and public officials' liability risks up

to \$500,000 per claim. Claims exceeding \$500,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the County's risk-sharing certificate. Property and automobile physical damage risks are retained by the Pool up to \$250,000 each occurrence, each location. Property risks exceeding \$250,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the County's risk-sharing certificate. The County also maintains bond coverage in the amount of \$200,000 through the Pool.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim, property loss or series of claims or losses exceeds the amount of risk-sharing protection provided by the County's risk-sharing certificate, or in the event a casualty claim, property loss or series of claims or losses exhausts the Pool's funds and any excess risk-sharing recoveries, then payment of such claims or losses shall be the obligation of the respective individual member against whom the claim was made or the loss was incurred.

The County does not report a liability for losses in excess of reinsurance or excess risk-sharing recoveries unless it is deemed probable such losses have occurred and the amount of such loss can be reasonably estimated. Accordingly, at June 30, 2024, no liability has been recorded in the County's financial statements. As of June 30, 2024, settled claims have not exceeded the risk pool or reinsurance coverage since the Pool's inception.

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days prior written notice may withdraw from the Pool. Upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Upon withdrawal, a formula set forth in the Pool's intergovernmental contract with its members is applied to determine the amount (if any) to be refunded to the withdrawing member.

The County also carries commercial insurance purchased from other insurers for coverage associated with workers compensation in the amount of \$2,000,000. The County assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

### **Note 13: Employee Health Insurance Plan**

The Internal Service, Employee Group Health Fund was established to account for the partial self-funding of the County's health insurance benefit plan. The plan was funded by both employee and County contributions and the County is currently enrolled in a group health insurance plan through Sanford Health to provide coverage to eligible employees.

Monthly payments for premium contributions are paid to the Employee Group Health Fund and are recorded as expenditures from the operating (governmental and custodial) funds. Monthly payments of service fees and group health insurance premiums, along with health savings account contributions, are paid from the Employee Group Health Fund. The County's contributions from governmental funds to this fund for the year ended June 30, 2024 were \$1,243,394. In addition, the County's custodial funds (County Assessor and Emergency Management Services) contributed \$68,789 in total to this fund during the fiscal year to participate in the County's health plan.

### **Note 14: Intergovernmental Agreement**

The County has entered into an agreement with the Northwest Iowa Area Solid Waste Agency, a political subdivision created in accordance with Chapter 28E of the Code of Iowa, for disposal of solid waste produced or generated from within the County. The County did not have to make any payments under this agreement for the fiscal year ended June 30, 2024; however, as disclosed previously, the County paid \$135 for the disposal of fluorescent light bulbs and batteries.

State and federal laws and regulations require the Agency to place a final cover on its landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for thirty years after closure. The County by resolution has approved to act as a "Local Government Guarantee" in order to provide a financial assurance mechanism instrument for the Agency. The closure and post closure costs to the Agency have been estimated at \$4,646,308 as of June 30, 2024 and the portion of the liability that has been recognized by the Agency as of June 30, 2024 is \$4,319,200. These amounts are based on what it would cost to perform all closure and post closure care during the year ended June 30, 2024. The estimated remaining life of the landfill is 1 year

and the capacity used at June 30, 2024 is approximately 96.99 percent. Chapter 455B.306(9)(b) of the Code of Iowa requires permit holders of municipal solid waste landfills to maintain separate closure and post closure care accounts to accumulate resources for the payment of closure and post closure care costs. The Agency has accumulated restricted resources of \$2,213,951 as of June 30, 2024 for these purposes.

As required by Chapter 567-113.14(8) of the Iowa Administrative Code, the Agency has fully demonstrated financial assurance for the unfunded portions of the closure and post closure care costs by adopting the local government financial test mechanism and the local government guarantee mechanism. For the fiscal year ended June 30, 2024, Lyon County has provided a \$306,000 local government financial assurance guarantee for a portion of the unfunded closure (\$18,360 assurance) and post closure care costs (\$287,640 assurance) of the Northwest Iowa Area Solid Waste Agency.

#### **Note 15: Development Agreements**

The County agreed to rebate 100% of the incremental property tax paid by Sudenga Industries, Inc. in exchange for the development of expanded Dur-A-Lift production facilities, including the construction of a new building. The incremental property tax to be received by the County under Chapter 403.19 of the Code of Iowa will be rebated back to the Company for a total of 10 years until June 1, 2026, up to a maximum rebate amount of \$215,000. Rebate payments, which began on December 1, 2016, are being paid semi-annually in December and June. The total rebated during the fiscal year ended June 30, 2024 was \$21,741. As of June 30, 2024, the cumulative rebated amount to-date was \$192,974 and the maximum rebate remaining was \$22,026.

The County agreed to rebate 100% of the incremental property tax paid by Cooperative Farmers Elevator in exchange for the construction of a fertilizer plant and assistance provided to the County for improvements to certain weight-restricted bridges on County Road A34 to provide adequate transportation to the new fertilizer plant. The incremental property tax to be received by the County under Chapter 403.19 of the Code of Iowa will be rebated back to the Company for a total of 20 years until June 1, 2038, up to a maximum rebate amount of \$466,330. Rebate payments, which began on December 1, 2018, are being paid semi-annually in December and June. The total rebated during the fiscal year ended June 30, 2024 was \$77,519. As of June 30, 2024, the cumulative rebated amount to-date was \$407,300 and the maximum rebate remaining was \$59,030.

During the fiscal year ended June 30, 2023, the County entered into a development agreement to rebate 50% of the incremental property tax paid by Diversified Technologies in exchange for the construction of a new facility including a manufacturing structure and a two-story office space. The incremental property tax to be received by the County under Chapter 403.19 of the Code of Iowa will be rebated back to the Company for a total of 6 years, up to a maximum rebate amount of \$800,000. Rebate payments, which are scheduled to begin on December 1, 2025, will be paid semi-annually in December and June.

#### **Note 16: Tax Abatements**

Governmental Accounting Standards Board Statement No. 77 defines tax abatements as a reduction in tax revenues that results from an agreement between one or more governments and an individual or entity in which (a) one or more governments promise to forgo tax revenues to which they are otherwise entitled and (b) the individual or entity promises to take a specific action after the agreement has been entered into that contributes to economic development or otherwise benefits the governments or the citizens of those governments.

**County Tax Abatements** - The County provides tax abatements for urban renewal and economic development projects with tax increment financing as provided for in Chapters 15A and 403 of the Code of Iowa. For these types of projects, the County enters into agreements with developers which require the County, after developers meet the terms of the agreements, to rebate a portion of the property tax paid by the developers, to pay the developers an economic development grant or to pay the developers a predetermined dollar amount. No other commitments were made by the County as part of these agreements.

For the year ended June 30, 2024, \$37,751 of property tax was diverted from the County under the urban renewal and economic development projects.

**Tax Abatements of Other Entities** – Other entities within the County also provided tax abatements for urban renewal and economic development projects pursuant to Chapters 15 and 403 of the Code of Iowa. Property tax

revenues of the County were reduced by the following amounts for the year ended June 30, 2024 under agreements entered into by the following entities:

<b>Entity</b>	<b>Tax Abatement Program</b>	<b>Amount of Tax Abated</b>
City of Rock Rapids	Urban Renewal and Economic Development Projects	\$ 31,397
City of Larchwood	Urban Renewal and Economic Development Projects	10,752
City of Doon	Urban Renewal and Economic Development Projects	6,913
City of Inwood	Urban Renewal and Economic Development Projects	6,288
City of George	Urban Renewal and Economic Development Projects	1,619

#### **Note 17: Deficit Fund Balance**

The Special Revenue, County Tax Increment Financing Fund had a deficit fund balance at June 30, 2024 of \$464,000. The deficit balance in the County Tax Increment Financing Fund was a result of qualifying roadway improvement costs within the Lyon County Economic Development Urban Renewal Area in excess of available urban renewal tax increment collections. This deficit is expected to be eliminated in fiscal year ending June 30, 2025 upon collection of tax increment financing revenues.

#### **Note 18: Commitments**

The County has an agreement with the City of Sioux City, Iowa for the provision of hazardous materials response services. The agreement is in effect until June 30, 2027, unless terminated for cause earlier. The County is committed to pay or reimburse the City of Sioux City for all costs incurred by the City to staff and equip a HAZMAT team to respond to hazardous condition emergencies in the County. The County is also responsible for an annual base charge. The estimated annual base charge for each fiscal year ending June 30, 2025 through June 30, 2027 is \$11,934 per fiscal year. The payment for this charge is scheduled to be paid through the Lyon County Emergency Management Services. Lyon Emergency Management Services paid \$11,934 per this agreement during the fiscal year ended June 30, 2024.

#### **Note 19: Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### **Note 19: Subsequent Event**

During November 2024, the Board of Supervisors certified urban renewal area indebtedness of \$800,000. The \$800,000 is for a development agreement rebate TIF with Diversified Technologies (please see Note 15 for details related to this development agreement).

## Required Supplementary Information Lyon County

# LYON COUNTY

## Budgetary Comparison Schedule of Receipts, Disbursements and Changes in Balances –

### Budget and Actual (Cash Basis) / All Governmental Funds

#### Required Supplementary Information

Year Ended June 30, 2024

	Governmental Funds -		Budgeted Amounts		Final to Actual Variance
	Actual	Original	Final		
<b>Receipts:</b>					
Property and Other County Tax	\$ 9,539,871	9,026,083	9,026,083	513,788	
Interest and Penalty on Property Tax	27,846	0	0	27,846	
Intergovernmental	6,397,070	5,275,268	5,275,268	1,121,802	
Licenses and Permits	111,359	65,800	65,800	45,559	
Charges for Service	1,069,836	1,069,531	1,069,531	305	
Use of Money and Property	1,012,981	395,023	395,023	617,958	
Miscellaneous	332,260	144,000	205,642	126,618	
<b>Total Receipts</b>	<b>18,491,223</b>	<b>15,975,705</b>	<b>16,037,347</b>	<b>2,453,876</b>	

Public Safety and Legal Services	4,043,469	4,372,091	4,420,341	376,872
Physical Health and Social Services	653,447	796,161	806,161	152,714
County Environment and Education	1,185,805	1,075,904	1,195,978	10,173
Roads and Transportation	8,574,236	8,221,973	9,334,246	760,010
Governmental Services to Residents	654,502	706,167	706,167	51,665
Administration	1,622,292	1,978,994	2,001,244	378,952
Non-Program Current	104,607	148,263	154,942	50,335
Debt Service	1,069,019	1,073,770	1,073,770	4,751
Capital Projects	766,481	1,853,491	2,420,491	1,654,010
<b>Total Disbursements</b>	<b>18,673,858</b>	<b>20,226,814</b>	<b>22,113,340</b>	<b>3,439,482</b>

<b>Excess (Deficiency) of Receipts Over (Under) Disbursements</b>	(182,635)	(4,251,109)	(6,075,993)	5,893,358
<b>Balance Beginning of Year</b>	<b>15,428,242</b>	<b>14,683,858</b>	<b>14,683,858</b>	<b>744,384</b>
<b>Balance End of Year</b>	<b>\$ 15,245,607</b>	<b>10,432,749</b>	<b>8,607,865</b>	<b>6,637,742</b>

See Accompanying Independent Auditor's Report.

**LYON COUNTY****Budgetary Comparison Schedule – Budget to GAAP Reconciliation****Required Supplementary Information****Year Ended June 30, 2024**

	<b>Governmental Funds</b>		
	<b>Cash Basis</b>	<b>Accrual Adjustments</b>	<b>Modified Accrual Basis</b>
<b>Revenues</b>	\$ 18,491,223	653,894	19,145,117
<b>Expenditures</b>	18,673,858	1,027,644	19,701,502
<b>Net</b>	(182,635)	(373,750)	(556,385)
<b>Other Financing Sources, Net</b>	0	73,487	73,487
<b>Beginning Fund Balances</b>	15,428,242	102,332	15,530,574
<b>Ending Fund Balances</b>	\$ 15,245,607	(197,931)	15,047,676

See Accompanying Independent Auditor's Report.

## **LYON COUNTY**

### **Notes to Required Supplementary Information – Budgetary Reporting**

**Year Ended June 30, 2024**

The budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the County Board of Supervisors annually adopts a budget on the cash basis following required public notice and hearing for all funds, except the Internal Service Fund and Custodial Funds, and appropriates the amount deemed necessary for each of the different County offices and departments. The budget may be amended during the year utilizing similar statutorily prescribed procedures. Encumbrances are not recognized on the cash basis budget and appropriations lapse at year end.

Formal and legal budgetary control is based upon nine major classes of expenditures known as functions, not by fund. These nine functions are: public safety and legal services, physical health and social services, county environment and education, roads and transportation, governmental services to residents, administration, non-program current, debt service, and capital projects. Function disbursements required to be budgeted include disbursements for the General Fund, the Special Revenue Funds, the Debt Service Fund, and the Capital Projects Fund (when applicable). Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. Legal budgetary control is also based upon the appropriation to each office or department. During the year, five budget amendments increased budgeted receipts by \$61,642, increase budgeted disbursements by \$1,886,526, and reduced the budgeted end of year cash balance by (\$1,824,884). The budget amendments are reflected in the final budgeted amounts.

In addition, annual budgets are similarly adopted in accordance with the Code of Iowa by the appropriate governing body as indicated: for the County Assessor by the County Conference Board, for the E911 System by the Joint E911 Service Board, and for Emergency Management Services by the County Emergency Management Commission. Each of these budgets may also be amended during the year utilizing similar statutorily prescribed procedures.

During the year ended June 30, 2024, the County's actual disbursements did not exceed the final amount budgeted for any function or the amount appropriated for any department.

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## LYON COUNTY

### Schedule of the County's Proportionate Share of the Net Pension Liability (Asset)

#### Iowa Public Employees' Retirement System

#### Required Supplementary Information

#### Last Ten Years\*

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
County's Proportion of the Net Pension Liability (Asset)	0.042920%	0.031773%	0.4384183%	0.0466535%	0.0424226%	0.0448500%	0.0488560%	0.0481969%	0.0445212%	0.0424134%
County's Proportionate Share of the Net Pension Liability (Asset)	\$ 1,937,277	1,200,431	(1,513,538)	3,277,286	2,456,548	2,838,220	3,254,425	3,033,183	3,033,183	1,682,075
County's Covered Payroll	\$ 6,279,456	5,552,060	5,239,103	5,123,315	5,002,725	4,928,911	4,789,772	4,543,369	4,473,556	4,359,517
County's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered Payroll	30.85%	21.62%	(28.89)%	63.97%	49.10%	57.58%	67.95%	66.76%	49.17%	38.58%
IPERS' Net Position as a Percentage of the Total Pension Liability (Asset)	90.13%	91.40%	100.81%	82.90%	85.45%	83.62%	82.21%	81.82%	85.19%	87.61%

\* In accordance with GASB Statement No. 68, the amounts presented for each fiscal year were determined as of June 30 of the preceding fiscal year.

\*\* Overall plan net pension asset.

See Accompanying Independent Auditor's Report.

# LYON COUNTY

## Schedule of County Contributions

### Iowa Public Employees' Retirement System

#### Required Supplementary Information

Last Ten Years

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
<b>Statutorily Required Contribution</b>	\$ 602,656	574,512	517,506	494,431	487,865	480,764	450,646	439,545	419,294	414,687
<b>Contributions in Relation to the Statutorily Required Contribution</b>	<u>(602,656)</u>	<u>(574,512)</u>	<u>(517,506)</u>	<u>(494,431)</u>	<u>(487,865)</u>	<u>(480,764)</u>	<u>(450,646)</u>	<u>(439,545)</u>	<u>(419,294)</u>	<u>(414,687)</u>
<b>Contribution Deficiency (Excess)</b>	<u>\$ 0</u>	<u>0</u>								
<b>County's Covered Payroll</b>	\$ 6,494,418	6,279,455	5,552,060	5,239,103	5,123,315	5,002,725	4,928,911	4,789,772	4,543,369	4,473,556
<b>Contributions as a Percentage of Covered Payroll</b>	9.28%	9.15%	9.32%	9.44%	9.52%	9.61%	9.14%	9.18%	9.23%	9.27%

See Accompanying Independent Auditor's Report.

**LYON COUNTY**  
**Notes to Required Supplementary Information –Pension Liability**  
**Year Ended June 30, 2024**

**Changes of Benefit Terms:**

There are no significant changes in benefit terms.

**Changes of Assumptions:**

The 2022 valuation incorporated the following refinements after a quadrennial experience study:

- Changed mortality assumptions to the PubG-2010 mortality tables with mortality improvements modeled using Scale MP-2021.
- Adjusted retirement rates for Regular members.
- Lowered disability rates for Regular members.
- Adjusted termination rates for all membership groups.

The 2018 valuation implemented the following refinements as a result of a demographic assumption study dated June 28, 2018:

- Changed mortality assumptions to the RP-2014 mortality tables with mortality improvements modeled using Scale MP-2017.
- Adjusted retirement rates.
- Lowered disability rates.
- Adjusted the probability of a vested Regular member electing to receive a deferred benefit.
- Adjusted the merit component of the salary increase assumption.

The 2017 valuation implemented the following refinements as a result of an experience study dated March 24, 2017:

- Decreased the inflation assumption from 3.00% to 2.60%.
- Decreased the assumed rate of interest on member accounts from 3.75% to 3.50% per year.
- Decreased the discount rate from 7.50% to 7.00%.
- Decreased the wage growth assumption from 4.00% to 3.25%.
- Decreased the payroll growth assumption from 4.00% to 3.25%.

## LYON COUNTY

### Schedule of Changes in the County's Total OPEB Liability and Related Ratios

#### Required Supplementary Information

#### Last Seven Years

	2024	2023	2022	2021	2020	2019	2018
Service Cost	\$ 29,432	29,478	30,432	28,975	34,158	32,845	33,979
Interest Cost	13,895	13,413	7,940	9,527	14,362	15,542	16,114
Difference between Expected and Actual Experiences	51,270	(20,221)	(26,657)	(31,263)	(100,520)	(36,120)	(96,727)
Changes in Assumptions	30,089	(837)	(29,961)	10,944	19,979	10,754	21,722
Benefit Payments	(13,071)	(13,503)	(17,352)	(13,150)	(14,454)	(19,002)	(25,872)
Net Change in Total OPEB Liability	111,615	8,330	(35,598)	5,033	(46,475)	4,019	(50,784)
Total OPEB Liability, Beginning of Year	313,483	305,153	340,751	335,718	382,193	378,174	428,958
Total OPEB Liability, End of Year	\$ 425,098	313,483	305,153	340,751	335,718	382,193	378,174
Covered-Employee Payroll	\$ 6,220,458	5,676,133	4,878,771	4,630,400	4,564,081	5,133,006	4,470,973
Total OPEB Liability as a Percentage of Covered-Employee Payroll	6.83%	5.52%	6.25%	7.36%	7.36%	7.45%	8.46%

See Accompanying Independent Auditor's Report.

## LYON COUNTY

### Notes to Required Supplementary Information – OPEB Liability

Year Ended June 30, 2024

#### **Changes of Benefit Terms:**

There were no significant changes in benefit terms.

#### **Changes of Assumptions:**

The 2024 valuation implemented the following refinements as a result of a new actuarial opinion dated June 30, 2024:

- Changed mortality assumptions to the SOA Public Plan 2010 Weighted Mortality tables.

Changes in assumptions and other inputs reflect the effects of changes in the discount rate each period. The following are the discount rates used in each period.

Year ended June 30, 2024	4.21%
Year ended June 30, 2023	4.13%
Year ended June 30, 2022	4.09%
Year ended June 30, 2021	2.19%
Year ended June 30, 2020	2.66%
Year ended June 30, 2019	3.51%
Year ended June 30, 2018	3.87%
Year ended June 30, 2017	3.58%

No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

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## Supplementary Information Lyon County

# LYON COUNTY

## Schedule 1 – Combining Balance Sheet / Nonmajor Governmental Funds

June 30, 2024

	<b>Special</b>			
	Resource Enhancement and Protection	County Recorder's Records Management	County Attorney Incentive	
<b>Assets</b>				
Cash, Cash Equivalents and Pooled Investments	\$ 108,517	48,899	53,701	51,791
Accounts Receivable	0	0	0	0
Due from Custodial Funds	0	0	695	0
Due from Other Governments	0	0	0	524
<b>Total Assets</b>	<b>108,517</b>	<b>48,899</b>	<b>54,396</b>	<b>52,315</b>
<b>Liabilities, Deferred Inflows of Resources and Fund Balances</b>				
<b>Liabilities:</b>				
Accounts Payable	8,094	0	0	0
<b>Total Liabilities</b>	<b>8,094</b>	<b>0</b>	<b>0</b>	<b>0</b>
<b>Deferred Inflows of Resources:</b>				
Unavailable Revenues:				
Other	0	0	0	0
<b>Total Deferred Inflows of Resources</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>
<b>Fund Balances:</b>				
Restricted For:				
Other Purposes	0	48,899	54,396	52,315
Debt Service	0	0	0	0
Committed For:				
Economic Development Purposes	100,423	0	0	0
Conservation Purposes	0	0	0	0
<b>Total Fund Balances</b>	<b>100,423</b>	<b>48,899</b>	<b>54,396</b>	<b>52,315</b>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<b>\$ 108,517</b>	<b>48,899</b>	<b>54,396</b>	<b>52,315</b>

See Accompanying Independent Auditor's Report.

**Schedule 1 (Continued)**

<b>Revenue</b>						
<b>Revolving Loans- Development Projects</b>	<b>Local Government Opioid Abatement</b>	<b>Sheriff's Asset Forfeiture</b>	<b>CS Projects &amp; Conservation Land Acquisition Trust</b>	<b>Well Closing Trust</b>	<b>Debt Service</b>	<b>Total</b>
56,278	60,153	34,524	464,837	27,973	760,955	1,667,628
0	168,951	0	0	0	0	168,951
0	0	0	1,582	0	0	2,277
0	0	0	0	0	0	524
<b>56,278</b>	<b>229,104</b>	<b>34,524</b>	<b>466,419</b>	<b>27,973</b>	<b>760,955</b>	<b>1,839,380</b>
<hr/>						
0	0	0	0	0	0	8,094
0	0	0	0	0	0	8,094
<b>0</b>	<b>160,306</b>	<b>0</b>	<b>1,582</b>	<b>0</b>	<b>0</b>	<b>161,888</b>
<b>0</b>	<b>160,306</b>	<b>0</b>	<b>1,582</b>	<b>0</b>	<b>0</b>	<b>161,888</b>
<hr/>						
0	68,798	34,524	0	27,973	0	286,905
0	0	0	0	0	760,955	760,955
56,278	0	0	0	0	0	156,701
0	0	0	464,837	0	0	464,837
<b>56,278</b>	<b>68,798</b>	<b>34,524</b>	<b>464,837</b>	<b>27,973</b>	<b>760,955</b>	<b>1,669,398</b>
<b>56,278</b>	<b>229,104</b>	<b>34,524</b>	<b>466,419</b>	<b>27,973</b>	<b>760,955</b>	<b>1,839,380</b>

## LYON COUNTY

### Schedule 2 – Combining Schedule of Revenues, Expenditures and Changes in Fund Balances / Nonmajor Governmental Funds Year Ended June 30, 2024

	Special			
	Resource Enhancement Economic Development	County Recorder's Records Management	County Attorney Incentive	
<b>Revenues:</b>				
Intergovernmental	\$ 0	10,723	0	0
Charges for Service	0	0	39,527	0
Use of Money and Property	0	2,015	1,418	0
Miscellaneous	0	0	0	7,319
<b>Total Revenues</b>	<b>0</b>	<b>12,738</b>	<b>40,945</b>	<b>7,319</b>
<b>Expenditures:</b>				
Operating:				
Public Safety and Legal Services	0	0	0	9,771
County Environment and Education	143,881	0	0	0
Governmental Services to Residents	0	0	4,963	0
Debt Service	0	0	0	0
Capital Projects	0	0	0	0
<b>Total Expenditures</b>	<b>143,881</b>	<b>0</b>	<b>4,963</b>	<b>9,771</b>
<b>Excess (Deficiency) of Revenues Over (Under) Expenditures</b>	<b>(143,881)</b>	<b>12,738</b>	<b>35,982</b>	<b>(2,452)</b>
<b>Other Financing Source:</b>				
Operating Transfers In	65,000	0	0	0
<b>Changes in Fund Balances</b>	<b>(78,881)</b>	<b>12,738</b>	<b>35,982</b>	<b>(2,452)</b>
<b>Fund Balances Beginning of Year</b>	<b>179,304</b>	<b>36,161</b>	<b>18,414</b>	<b>54,767</b>
<b>Fund Balances End of Year</b>	<b>\$ 100,423</b>	<b>48,899</b>	<b>54,396</b>	<b>52,315</b>

See Accompanying Independent Auditor's Report.

**Schedule 2 (Continued)**

<b>Revenue</b>						
<b>Revolving Loans- Development Projects</b>	<b>Local Government Opioid Abatement</b>	<b>Sheriff's Asset Forfeiture</b>	<b>CS Projects &amp; Conservation Land Acquisition Trust</b>	<b>Well Closing Trust</b>	<b>Debt Service</b>	<b>Total</b>
0	0	0	70,800	0	0	81,523
0	0	0	180,828	0	0	220,355
0	1,031	0	20,154	0	136,249	160,867
0	39,729	100	51,642	0	0	98,790
<b>0</b>	<b>40,760</b>	<b>100</b>	<b>323,424</b>	<b>0</b>	<b>136,249</b>	<b>561,535</b>
0	0	0	0	0	0	9,771
13,675	0	0	71,291	0	0	228,847
0	0	0	0	0	0	4,963
0	0	0	0	0	432,349	432,349
0	0	0	121,965	0	0	121,965
<b>13,675</b>	<b>0</b>	<b>0</b>	<b>193,256</b>	<b>0</b>	<b>432,349</b>	<b>797,895</b>
(13,675)	40,760	100	130,168	0	(296,100)	(236,360)
0	796	0	100,000	0	437,000	602,796
(13,675)	41,556	100	230,168	0	140,900	366,436
69,953	27,242	34,424	234,669	27,973	620,055	1,302,962
<b>56,278</b>	<b>68,798</b>	<b>34,524</b>	<b>464,837</b>	<b>27,973</b>	<b>760,955</b>	<b>1,669,398</b>

# LYON COUNTY

## Schedule 3 – Combining Schedule of Fiduciary Net Position / Custodial Funds

June 30, 2024

	County Offices	Agricultural Extension Education	County Assessor	Schools	Community Colleges	Corporations
<b>Assets:</b>						
Cash, Cash Equivalents and Pooled Investments:						
County Treasurer	\$ 0	1,991	149,456	87,565	8,719	18,272
Other County Officials	112,083	0	0	0	0	0
Receivables:						
Property Tax:						
Delinquent	0	4	7	199	20	259
Succeeding Year	0	279,110	473,230	13,949,809	1,314,876	3,485,574
Succeeding Year Tax						
Increment Financing	0	0	0	0	0	801,570
Accounts	246					
Due from Other Custodial Fund	0	0	0	0	0	0
Due from Other Governments	0	0	0	0	0	0
Prepaid Expenses	0	0	7,320	0	0	0
<b>Total Assets</b>	<b>112,329</b>	<b>281,105</b>	<b>630,013</b>	<b>14,037,573</b>	<b>1,323,615</b>	<b>4,305,675</b>
<b>Liabilities:</b>						
Accounts Payable						
0	0	253	0	0	0	0
Due to County's Governmental Funds	84,018	0	0	0	0	0
Due to County's Internal Service Fund	0	0	0	0	0	0
Due to Other Custodial Fund	173	0	0	0	0	0
Due to Other Governments	14,991	1,991	0	87,565	8,719	18,272
Trusts Payable	13,147	0	0	0	0	0
Compensated Absences	0	0	14,600	0	0	0
<b>Total Liabilities</b>	<b>112,329</b>	<b>1,991</b>	<b>14,853</b>	<b>87,565</b>	<b>8,719</b>	<b>18,272</b>
<b>Deferred Inflows of Resources:</b>						
Unavailable Revenues:						
Succeeding Year Property Tax	0	279,110	473,230	13,949,809	1,314,876	3,485,574
Succeeding Year Tax	0	0	0	0	0	801,570
<b>Total Deferred Inflows of Resources</b>	<b>0</b>	<b>279,110</b>	<b>473,230</b>	<b>13,949,809</b>	<b>1,314,876</b>	<b>4,287,144</b>
<b>Net Position:</b>						
Restricted for Individuals, Organizations and Other Governments						
	\$ 0	4	141,930	199	20	259

See Accompanying Independent Auditor's Report.

**Schedule 3 (Continued)**

Townships	Auto License and Use Tax	E911 Surcharge and Operating	Emergency Management	Advance Tax Collections	Tax Redemption Trust	Other	Total
3,329	402,772	877,358	54,754	53,602	587	5,437	1,663,842
0	0	0	0	0	0	0	112,083
0	0	0	0	0	0	0	489
501,920	0	0	0	0	0	2,158	20,006,677
0	0	0	0	0	0	0	801,570
							246
0	0	0	0	0	0	173	173
0	0	41,565	0	0	0	0	41,565
0	0	5,989	0	0	0	0	13,309
<b>505,249</b>	<b>402,772</b>	<b>924,912</b>	<b>54,754</b>	<b>53,602</b>	<b>587</b>	<b>7,768</b>	<b>22,639,954</b>
0	0	3,078	443	0	0	636	4,410
0	14,214	0	0	0	0	0	98,232
0	0	0	0	0	0	5,000	5,000
0	0	0	0	0	0	0	173
3,329	388,558	0	0	0	0	580	524,005
0	0	0	0	53,602	587	0	67,336
0	0	0	8,626	0	0	0	23,226
<b>3,329</b>	<b>402,772</b>	<b>3,078</b>	<b>9,069</b>	<b>53,602</b>	<b>587</b>	<b>6,216</b>	<b>722,382</b>
501,920	0	0	0	0	0	2,158	20,006,677
0	0	0	0	0	0	0	801,570
<b>501,920</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>2,158</b>	<b>20,808,247</b>
<b>0</b>	<b>0</b>	<b>921,834</b>	<b>45,685</b>	<b>0</b>	<b>0</b>	<b>(606)</b>	<b>1,109,325</b>

# LYON COUNTY

## Schedule 4 – Combining Schedule of Changes in Fiduciary Net Position / Custodial Funds

Year Ended June 30, 2024

	Agricultural					
	County Offices	Extension Education	County Assessor	Schools	Community Colleges	Corporations
<b>Additions:</b>						
Property and Other County Tax (Including TIF)	\$ 0	268,514	396,936	11,747,376	1,187,052	3,612,936
E911 Surcharge	0	0	0	0	0	0
State Tax Credits	0	9,810	14,502	430,286	43,015	140,548
Intergovernmental Revenues	0	7,369	10,386	193,196	19,552	226,426
Contribution from Lyon County	0	0	0	0	0	0
Office Fees and Collections	691,030	0	75	0	0	0
Electronic Transaction Fee	0	0	0	0	0	0
Auto & Drivers Licenses, Use Tax and Postage	0	0	0	0	0	0
Interest	52	0	0	0	0	0
Assessments	0	0	0	0	0	0
Trusts	234,598	0	0	0	0	0
Private Reimbursements	0	0	2,641	0	0	0
<b>Total Additions</b>	<b>925,680</b>	<b>285,693</b>	<b>424,540</b>	<b>12,370,858</b>	<b>1,249,619</b>	<b>3,979,910</b>

### Deductions:

#### Custodial Remittances:

To County Funds/Other Custodial Funds	341,314	0	0	48,629	0	0
To Other Governments	337,482	285,702	410,081	12,322,619	1,249,655	3,980,242
Trusts Paid Out	246,884	0	0	0	0	0
<b>Total Deductions</b>	<b>925,680</b>	<b>285,702</b>	<b>410,081</b>	<b>12,371,248</b>	<b>1,249,655</b>	<b>3,980,242</b>

#### Changes in Net Position

<b>Net Position Beginning of Year</b>	0	(9)	14,459	(390)	(36)	(332)
<b>Net Position End of Year</b>	<b>\$ 0</b>	<b>13</b>	<b>127,471</b>	<b>589</b>	<b>56</b>	<b>591</b>

See Accompanying Independent Auditor's Report.

**Schedule 4 (Continued)**

Townships	Auto License and Use Tax	E911 Surcharge and Operating	Emergency Management	Advance Tax Collections	Tax Redemption Trust	State Credits/Tax Holding	Other	Total
454,875	0	0	0	0	0	0	1,941	17,669,630
0	0	26,718	0	0	0	0	0	26,718
14,986	0	0	0	0	0	0	71	653,218
5,674	0	164,528	26,569	0	0	0	62	653,762
0	0	0	86,703	0	0	0	0	86,703
0	0	0	0	0	0	0	0	691,105
0	0	0	0	0	0	0	2,664	2,664
0	5,515,106	0	0	0	0	0	0	5,515,106
0	0	48,268	0	0	0	0	1	48,321
0	0	0	0	0	0	0	31,297	31,297
0	0	0	0	68,905	51,765	299,044	53,445	707,757
0	0	1,000	1,000	0	0	0	0	4,641
475,535	5,515,106	240,514	114,272	68,905	51,765	299,044	89,481	26,090,922
0	177,790	3,000	20,160	0	0	0	0	590,893
475,537	5,337,316	188,992	89,985	0	0	0	36,097	24,713,708
0	0	0	0	68,905	51,765	299,044	55,938	722,536
475,537	5,515,106	191,992	110,145	68,905	51,765	299,044	92,035	26,027,137
(2)	0	48,522	4,127	0	0	0	(2,554)	63,785
2	0	873,312	41,558	0	0	0	1,948	1,045,540
0	0	921,834	45,685	0	0	0	(606)	1,109,325

## LYON COUNTY

### Schedule 5 – Schedule of Revenues by Source and Expenditures by Function / All Governmental Funds For The Last Ten Years

	<b>Modified</b>			
	<b>2024</b>	<b>2023</b>	<b>2022</b>	<b>2021</b>
<b>Revenues:</b>				
Property and Other County Tax	\$ 6,790,094	6,700,721	6,672,313	7,307,683
Interest and Penalty on Property Tax	27,571	27,517	24,580	38,390
Local Option Sales Tax	1,080,235	1,027,629	1,025,635	925,047
Hotel/Motel Tax	215,747	236,887	220,091	171,676
Gambling Taxes	846,934	828,262	816,247	695,745
Tax Increment Financing	608,901	568,073	605,415	651,640
Intergovernmental	6,998,613	6,542,769	6,925,226	7,229,100
Licenses and Permits	111,230	89,565	68,463	95,288
Charges for Service	1,072,202	1,080,733	1,185,274	1,202,176
Use of Money and Property	1,021,733	722,589	190,394	175,030
Miscellaneous	371,857	366,765	370,246	619,228
<b>Total Revenues</b>	<b>\$ 19,145,117</b>	<b>18,191,510</b>	<b>18,103,884</b>	<b>19,111,003</b>
<b>Expenditures:</b>				
Operating:				
Public Safety and Legal Services	\$ 4,300,193	3,970,127	3,953,217	3,427,751
Physical Health and Social Services	653,858	632,228	604,006	568,566
Mental Health	0	0	354,542	354,965
County Environment and Education	1,142,683	1,039,996	1,040,312	970,825
Roads and Transportation	8,944,076	9,494,355	8,092,678	6,163,013
Governmental Services to Residents	654,185	545,161	508,283	456,336
Administration	1,665,950	1,459,686	1,317,661	1,168,804
Non-Program Current	104,607	403,278	113,323	120,665
Debt Service	1,146,022	1,081,997	851,839	664,954
Capital Projects	1,089,928	341,218	689,134	3,589,679
<b>Total Expenditures</b>	<b>\$ 19,701,502</b>	<b>18,968,046</b>	<b>17,524,995</b>	<b>17,485,558</b>

See Accompanying Independent Auditor's Report.

**Schedule 5 (Continued)**

<b>Accrual</b>			<b>Basis</b>		
<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>
6,665,065	6,195,627	6,288,457	6,647,791	6,313,019	5,881,814
15,416	24,346	23,878	24,894	24,837	24,920
728,504	698,589	659,761	724,738	677,747	673,150
104,647	131,278	135,230	185,185	114,910	178,983
456,560	551,025	500,805	488,948	498,215	519,796
571,574	554,269	501,198	499,157	487,307	508,960
6,494,964	5,876,244	6,629,327	6,389,735	6,716,627	6,293,401
85,536	69,252	62,342	76,478	69,046	66,821
1,036,597	987,880	969,963	961,823	952,355	949,882
279,584	322,640	276,397	186,847	165,631	149,512
487,939	268,076	704,451	433,444	349,291	554,247
<b>16,926,386</b>	<b>15,679,226</b>	<b>16,751,809</b>	<b>16,619,040</b>	<b>16,368,985</b>	<b>15,801,486</b>
<hr/>					
3,624,930	3,527,965	3,228,767	3,137,700	3,068,612	3,137,731
585,685	611,155	588,726	578,638	576,995	617,930
295,707	117,467	247,929	248,141	564,734	290,046
993,986	901,905	899,116	896,083	878,991	977,523
6,400,017	8,729,754	5,472,784	5,427,293	6,455,486	5,047,765
442,742	468,712	505,085	504,877	496,609	479,461
1,154,437	1,267,723	1,286,451	1,164,817	1,225,502	1,134,346
122,233	89,564	92,601	228,308	74,189	70,716
660,442	597,400	600,419	313,420	243,560	243,623
2,317,488	1,978,299	5,931,814	3,409,510	2,814,724	3,619,052
<b>16,597,667</b>	<b>18,289,944</b>	<b>18,853,692</b>	<b>15,908,787</b>	<b>16,399,402</b>	<b>15,618,193</b>

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Independent Auditor's Report on Internal Control  
Over Financial Reporting and on Compliance and  
Other Matters Based on an Audit of Financial  
Statements Performed in Accordance with  
*Government Auditing Standards*  
Lyon County



## Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

To the Officials of Lyon County:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Lyon County, Iowa, as of and for the year ended June 30, 2024, and the related Notes to Financial Statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated July 21, 2025.

### **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Lyon County's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Lyon County's internal control. Accordingly, we do not express an opinion on the effectiveness of Lyon County's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that have not been identified. However, as described in Part I of the accompanying Schedule of Findings, we identified certain deficiencies in internal control we consider to be material weaknesses and significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented, or detected and corrected, on a timely basis. We consider the deficiencies described in Part I of the accompanying Schedule of Findings as items 2024-001, 2024-003, 2024-005, 2024-006, 2024-007, 2024-008 and 2024-0010 to be material weaknesses.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in Part I of the accompanying Schedule of Findings as items 2024-002, 2024-004 and 2024-009 to be significant deficiencies.

### **MEMBERS**

American Institute - Certified Public Accountants | Private Companies Practice Section | Iowa Society - Certified Public Accountants

## **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Lyon County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, non-compliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters which are required to be reported under *Government Auditing Standards*. However, we noted certain immaterial instances of non-compliance or other matters which are described in Part II of the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the County's operations for the year ended June 30, 2024 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the County. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

## **Lyon County's Responses to the Findings**

*Government Auditing Standards* require the auditor to perform limited procedures on Lyon County's responses to the findings identified in our audit and described in the accompanying Schedule of Findings. Lyon County's responses were not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the responses.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of Lyon County during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

*De Noble, Austin & Company PC*

**De Noble & Company PC**  
d/b/a De Noble, Austin & Company PC  
Certified Public Accountants

July 21, 2025

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## **Schedule of Findings Lyon County**

**LYON COUNTY**  
**Schedule of Findings**  
**Year Ended June 30, 2024**

**Part I: Findings Related to the Financial Statements:**

**INTERNAL CONTROL DEFICIENCIES:**

**2024-001 Segregation of Duties**

**Criteria** – Management is responsible for establishing and maintaining internal control. A good system of internal control provides for adequate segregation of duties so no one individual handles a transaction from its inception to completion. To maintain proper internal control, duties should be segregated so the authorization, custody, and recording of transactions are not under the control of the same employee. This segregation of duties helps prevent losses from employee error or dishonesty and maximizes the accuracy of the County's financial statements.

**Condition** – Incompatible duties, from a control standpoint, are being performed by the same employee over financial transactions, recordkeeping, reconciling functions, and financial reporting in several offices (including the County Assessor, Emergency Management, and E911).

**Cause** – The County has a limited number of employees in each office and procedures have not been designed to adequately segregate duties or provide compensating controls through additional oversight of transactions and processes.

**Effect** – Inadequate segregation of duties could adversely affect the County's ability to prevent or detect and correct misstatements, errors, or misappropriation on a timely basis by employees in the normal course of performing their assigned functions.

**Recommendations** – The following recommendations should be considered to improve the segregation of duties within the various offices of the County:

- a) All cash receipts should be handled by an employee who is not authorized to make entries to the accounting records. This employee should prepare a listing of cash and checks received. The list should then be forwarded to the accounting personnel for processing. The actual deposit of the receipts should be made by an independent person. Later, an independent person should compare this same listing to supporting receipt documentation, to the cash receipt records, and to the actual deposit.
- b) Bank accounts should be reconciled and reviewed promptly at the end of each month by individuals who do not sign checks, handle currency, or record cash/checks.
- c) A person in the office who has no responsibility for custody of investments should periodically inspect investments, verify County ownership of investments, and reconcile documents to the investment records.
- d) Supplies, inventory items, and capital assets ordered should be received by someone other than the person who initiated the order. The individuals responsible for verifying all items ordered are received and the proper amounts are charged should be independent from the purchasing and cash disbursement functions.
- e) An independent person should periodically inspect capital assets, reconcile the capital assets to the detailed records, and verify ownership of certain capital assets.
- f) Authorization of transactions, handling of source documents, custody of assets, and the responsibility for long-term debt recordkeeping should be segregated. The persons who are responsible for cash disbursements should be segregated from ledger entry in the accounting records.

- g) Payroll recordkeeping (including ability to change payroll rates and compensated absences tracking) and verification should be done by persons who are independent of the payroll disbursements functions.
- h) Reconciliations (including investigations of unusual reconciling items in the accounting records) should be reviewed and approved by a person who is not responsible for receipts and disbursements, reconciliations of delinquencies, abatement of taxes, and monthly auto license and use tax reports.
- i) Billings for services, the recordkeeping of other receivables, and the handling of receipts should be segregated. The billing rates being charged should be verified by independent individuals on a regular basis.
- j) Checks should be signed by an individual who does not otherwise participate in the preparation of the checks. Prior to signing, the checks and the supporting documentation should be reviewed for propriety. After signing, the checks should be mailed without allowing the checks to return to individuals who prepare the checks or approve payment. Dual signatures should be required on all checks. Procedures need to be established to ensure both individuals whose signatures are on the check have reviewed and approved the supporting documentation for which the check was issued.

We realize that with a limited number of office employees, segregation of duties is difficult. However, each official or person in-charge should review the operating procedures of his or her office to obtain the maximum internal control possible under the circumstances. The official or person in-charge should utilize current personnel in their office or from another office to provide additional control by reviewing financial transactions, reconciliations, and reports. Such reviews should be performed by independent persons, to the extent possible, and should be evidenced by initials or signature of the reviewer and the date of the review.

**Response** – We will stress to each office the importance of evaluating these recommendations and encourage development of strategies to implement the recommendations as economically practicable within each office.

**Conclusion** – Response accepted. It is important that you attempt to implement these recommendations by truly evaluating potential safeguards within economic constraints.

## 2024-002 Accounting Procedures Manuals

**Criteria** – Accounting procedures manuals for all financial transactions within the County help reduce the risk of misstatements and material errors by outlining in detail the proper steps which should be taken and what variables need to be considered. Also, it enhances independent reviews and rotation of financial duties by providing each person with the needed information to perform and evaluate results of accounting transactions.

**Condition** – The County does not have updated accounting procedures manuals for all aspects of the County's accounting systems (mainly accounting procedures related to systems utilized in individual offices).

**Cause** – Some offices/departments, which are responsible for any financial recordkeeping, have not developed a written manual of the necessary accounting procedures related to aspects of the County's day-to-day operations in which their office/department is expected to perform.

**Effect** – The failure to not have accounting procedures manuals for all aspects of the County's accounting systems increases the probability of errors in some component of the County's accounting system. Also, the lack of manuals could result in the County not being able to produce reliable financial data if certain personnel need to be absent for a lengthy period of time.

**Recommendation** – Updated accounting procedures manuals should be prepared, documented in writing, and implemented for all aspects of the County's accounting systems.

**Response** – We will stress to each office the need to create a written accounting procedures manual for all financial transaction aspects of their office/department.

**Conclusion** – Response accepted. Please stress to each office the importance of maintaining an updated written accounting procedures manual.

#### **2024-003 Job Rotations and Cross-Training**

**Criteria** – Rotation of all financial duties should be done on a regular basis as an important procedure to ensure continuity of operations in the event of an emergency. Rotation of financial duals can provide the dual benefit of establishing a segregation of duties tool to provide independent reviews of each employee's duties being performed. Also, employees should be cross-trained so if the situation arises that there is an unexpected absence by an employee, a qualified person can properly perform all functions of this employee's job.

**Condition** – Financial personnel's duties are not always rotated for a period of time each fiscal year. Some offices do not have personnel cross trained to the extent each employee's duties could be performed effectively on a timely basis by another County employee.

**Cause** – The County has a limited number of employees which makes it more difficult for each office to make the time to design and implement procedures for rotation of duties and cross-training on a regular basis. There are no policies in effect addressing the need for rotation of duties and cross-training.

**Effect** – Lack of job rotations and cross-training could adversely affect County employees' ability to prevent, detect, and correct misstatements, errors, or misappropriation on a timely basis in the normal course of performing their assigned functions.

**Recommendation** – The County should consider the need for financial personnel to annually take a minimum amount of vacation time and each person's duties should be done by another employee when the employee is on vacation. Employees should be cross-trained at least to the extent there is at least a minimum of two employees who can perform any duty required in every office/department.

**Response** – We will have each department head develop a plan to implement rotation of duties on a regular basis and cross-training of staff.

**Conclusion** – Response accepted. Please make each office/department accountable on developing plans to implement this recommendation.

#### **2024-004 Usage of County Vehicles/Machinery**

**Criteria** – Proper written documentation when fueling a vehicle/machinery and maintaining mileage logs provides management with a tool to identify the extent a vehicle/machinery is being used and by whom, compared to an established set of factors, to evaluate performance/reasonableness. This procedure assists in minimizing the risk of fraud by being able to monitor employee purchases in correlation with miles per gallon records and to identify the efficiency of a particular vehicle or piece of machinery by analysis of the mileage logs.

**Condition** – When purchasing fuel, especially through County credit cards, the identification of the capital asset and mileage at the time of fueling are not always being documented on the invoice or the credit card receipt. Vehicle/machinery mileage logs should be compared to fuel invoices and a calculation done to check reasonableness of the fuel purchased.

**Cause** – Not all County departments/offices are regularly enforcing the policy in the County's employee handbook in regards to written documentation on credit card receipts when purchasing fuel or the maintaining of mileage records on vehicles/machinery to test the miles per gallon on each vehicle/piece of machinery.

**Effect** – A lack of execution and enforcement of policies could result in an employee improperly using County vehicles/machinery or misappropriation of fuel charges. The decision to not require policies in place to be followed adversely effects the control environment for all aspects of the County.

**Recommendation** – Per the County's employee handbook, when using County credit cards for fueling, the vehicle's identification and the mileage at the time of fueling should always be noted on the credit card receipt. Mileage and fuel logs should be maintained on each vehicle/piece of machinery and tested against the fuel charged to each vehicle/piece of machinery to verify reasonableness of mileage per gallon.

**Response** – We will stress to each of the appropriate departments the need to comply with the handbook policy and the importance of implementing your recommendation.

**Conclusion** – Response accepted. Please strongly encourage each office to implement this recommendation and stress the need to comply with County established policies.

## 2024-005 Payroll Issues

**Criteria** – Properly designed and implemented policies and procedures pertaining to payroll related functions assist in providing reasonable assurance payroll related information is complete and accurate. A deficiency in internal control over financial reporting exists when procedures implemented to safeguard against error or fraud are not being properly executed and enforced.

**Condition** – We noted that not all wages were approved in the Board minutes. Additionally, payroll time sheets are not always being signed/formally approved by the employee as well as the employee's supervisor. Properly completed timesheets signed off by the employee and supervisor attest to the accuracy of the hours being paid/the amount of compensated absence time off being taken.

**Cause** – The County did not follow its established policy to approve all wages annually at the beginning of each fiscal year in the Board minutes. The County does not have a policy to require each employee to prepare a completed time sheet, which must be signed off by an employee's supervisor, for the employee's payroll to be processed.

**Effect** – The failure to follow the policy of annually approving wages in the Board minutes and a lack of policies and procedures in regards to time sheets increases the probability of employees being compensated at rates which are different than the amounts intended by the Board of Supervisors, paid for time not actually worked, and accrued vacation and sick leave not being accurate in relation to the proper amount to be carried forward each pay period. Time sheets could also be a resource for performing employee evaluations.

**Recommendation** – The County to establish procedures to ensure all wages, at the beginning of the fiscal year, as any pay rate changes throughout the fiscal year, and as new employees are hired, are properly approved in the Board minutes. The County should consider the need to require all County personnel to prepare daily time sheets that have a signature line for the employee and the employee's direct supervisor, which should be required to be completed and signed by both the employee and supervisor, before a paycheck is issued.

**Response** – We will follow the County's established policy to approve all wages in the Board minutes annually at the beginning of each fiscal year, as changes in payroll rates occur and as new employees are hired. We will evaluate the benefits of establishing a policy on time sheets.

**Conclusion** – Response accepted. Please follow your established policy on Board approval of payroll and strongly consider adopting and implementing a policy on requiring completed time sheets as part of the County's payroll procedures.

## 2024-006 Inventory Records

**Criteria** – An established policy in regards to inventory, which requires perpetual records be kept, the regular monitoring of inventory, and safeguards over the security of inventory, minimizes the risk of financial misstatement due to error or fraud.

**Condition** – The following weaknesses in the inventory systems were noted: There was not an accurate cost of inventory records kept throughout the year, an inventory count was not done by an independent person, and there was no independent review of the inventory valuations or calculations. Inventory storage areas were not properly safeguarded to prevent access by unauthorized individuals.

**Cause** – Management has not adopted policies that require an inventory count and the completion or review of calculated values by an independent person (other than the independent auditor). Also, inventory areas are not always properly locked when personnel are not present.

**Effect** – Lack of policies and procedures increases the risk of County employees not detecting inventory errors, misappropriation, or other fraudulent activity in the normal course of performing their assigned functions.

**Recommendation** – In order to mitigate the risk of misstatement and misappropriation, policies should be developed to monitor inventory records on a more regular basis. At a minimum, a year end listing of inventory (including the costs per item and total valuation) needs to be completed based on physical count and reviewed by an independent person for accuracy and completeness.

**Response** – We will have the appropriate departments work on developing feasible options to improve inventory procedures, including the maintenance of accurate records and security over inventory.

**Conclusion** – Response accepted. Please stress the importance of developing accurate inventory records and the benefits of independent review of the records. Please continue to analyze for possible controls to improve safeguards over inventory.

## 2024-007 Financial Reporting

**Criteria** – A deficiency in internal control over financial reporting exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements of the financial statements on a timely basis. Properly designed policies and procedures and implementation of the policies and procedures are an integral part of ensuring the reliability and accuracy of the County's financial statements.

**Condition** – During the audit, we identified material amounts of assets, deferred outflows of resources, liabilities, deferred inflows of resources, net position/fund balances, revenues, expenses/expenditures, and other financing sources/uses which were not recorded properly in the County's financial statements. Adjustments were subsequently made by the County to properly include these amounts in the financial statements.

**Cause** – County policies do not require, and procedures have not been established to require an independent review of the County's accounting records and financial reporting to ensure the County's financial records and reports are accurate.

**Effect** – Lack of policies and procedures resulted in County employees not detecting the errors in the normal course of performing their assigned functions. As a result, material adjustments were recorded by the County to the financial records to fairly present the financial statements.

**Recommendation** – The County should implement procedures to ensure all assets, deferred outflows of resources, liabilities, deferred inflows of resources, net position/fund balances, revenues, expenses/expenditures, and other financing sources/uses are identified and reported in the County's financial statements. Management should be reviewing the financial records on a regular basis to help ensure the accuracy of the financial records.

**Response** – We will continue to work on developing procedures which can be implemented to improve on our financial records.

**Conclusion** – Response accepted. Please review your procedures to identify areas which may improve on the accuracy of your financial records.

## **2024-008 Management Procedures**

**Criteria** – Oversight, monitoring, and communication by management to ensure properly designed and implemented policies and procedures, along with expected standards of compliance and ethical behavior, are an integral part of ensuring the reliability and accuracy of the County's financial statements and compliance with laws, regulations, and grant agreements.

**Condition** – Based on findings during the audit, we identified there appears to be a lack of oversight by management over developing internal control, compliance, and anti-fraud procedures; monitoring existing procedures and policies that are in place to ensure the procedures and policies are enforced; and communicating the County's expected ethics.

**Cause** – The County needs to establish procedures which create a higher level of oversight by the governing board and management over developing internal control and compliance procedures, verify existing procedures and policies which have been established are in place and enforced, and communicate expected ethical standards.

**Effect** – A weak control environment increases the risk of the inability of the governing board, management, and personnel to identify or prevent errors, misstatements, or fraudulent activities on a timely basis.

**Recommendation** – County management needs to establish policies and procedures that ensure effective internal control, compliance, and anti-fraud procedures are in place and being monitored on a regular basis. County management also needs to communicate the County's expected ethics and hold County employees accountable to exhibit those expected ethics.

**Response** – We will attempt to develop and implement internal control, compliance, and anti-fraud policies and procedures and to communicate the importance of the policies and procedures to each department/office.

**Conclusion** – Response accepted. Please review policies and procedures for methods to improve internal controls, compliance issues, and anti-fraud procedures and communicate the importance of the policies and procedures to each department/office.

## **2024-009 Confidential Law Enforcement Investigation Purposes**

**Criteria** – In order to maintain proper internal control, duties should be segregated so the authorization, custody, and recording of transactions are not under the control of the same employee. This segregation of duties helps prevent losses from employee error or dishonesty and maximizes the accuracy of the County's financial records.

**Condition** – Cash funds and disbursements for confidential law enforcement investigation purposes were not under dual control. Written records of these funds were not reviewed regularly by an independent person.

**Cause** – County policies do not require and procedures have not been established to require an independent review of the confidential law enforcement accounting records to ensure the records appear accurate and public purpose is being achieved.

**Effect** – A lack of establishment and execution of a policy in regards to confidential investigation purposes could result in the improper use or misappropriation of confidential law enforcement investigation resources.

**Recommendation** – The Sheriff's Office needs to develop a system over cash funds and disbursements for confidential law enforcement investigation purposes where an independent person is involved, along with the law enforcement employee responsible for the confidential investigations funds, to establish dual control over of the funds. At a minimum, the written records of these funds should be reviewed regularly by the independent individual.

**Response** – We will have the Sheriff's Office work on developing procedures as to how this can be accomplished in a suitable manner.

**Conclusion** – Response accepted.

#### **2024 – 0010 Capital Assets Records**

**Criteria** – An established policy in regards to capital assets which requires perpetual records being kept, monitoring of capital assets, and other established safeguards over capital assets minimizes the risk of financial misstatement due to error or fraud.

**Condition** – The capital asset listing was not maintained and kept up-to-date during the year. The County does not maintain detailed capital assets reports which are reviewed and reconciled at a minimum annually by an independent person. Written authorization from the department heads is not required prior to adding to or deleting items from the County's detailed capital assets records.

**Cause** – Due to software issues, the County's capital asset listing was destroyed and a backup could not be recovered. Policies have not been established and procedures have not been implemented to ensure additions and deletions from the detailed capital assets reports are properly authorized and recorded and independent reconciliations of the detailed capital assets listings compared to the physical capital assets are performed.

**Effect** – The crashing of the County's capital assets software and a lack of policies and procedures resulted in errors in the capitals assets records and an increased probability of other capital assets errors or fraudulent behaviors going undetected.

**Recommendation** – Policies should be created to ensure a viable backup is maintained of the computer software. and additions and deletions are reviewed annually. Procedures should be established to record capital assets upon acquisition. Written authorization should be required before capital assets are removed from the detailed capital asset listing. Annually, an independent person should be responsible for verifying the existence of the capital assets under each office's control. Capital assets should be marked for identification purposes to assist in the existence and accountability functions.

**Response** – We have compiled a listing of current capital assets and have reviewed it for accuracy. We will evaluate our policies to ensure a backup is available. We will work on implementing capital assets procedures for recording capital assets upon acquisition, requiring written authorization for removal of capital assets from the detailed records, and reconciling the detailed capital assets records to actual capital assets.

**Conclusion** – Response accepted.

#### **INSTANCES OF NON-COMPLIANCE:**

No matters were reported.

## **Part II: Other Findings Related to Required Statutory Reporting:**

**2024-A Certified Budget** – During the year ended June 30, 2024, disbursements did not exceed the amount budgeted for any function or the amount appropriated for any department; however, the amount of the original departmental appropriations approved by the Board of Supervisors did not properly reconcile to the County's adopted budget.

**Recommendation** – The County needs to establish procedures to ensure the amount of the original departmental appropriations approved by the Board of Supervisors reconciles properly to the County's adopted budget.

**Response** - We will make sure the County's adopted budget reconciles properly to the Board approved departmental appropriations in the future.

**Conclusion** - Response accepted.

**2024-B Questionable Expenditures** – We noted no disbursements which we believe may not meet the requirements of public purpose, as defined in an Attorney General's opinion dated April 25, 1979.

**2024-C Travel Expense** – No expenditures of County money for travel expenses of spouses of County officials or employees were noted.

**2024-D Business Transactions** – Business transactions between the County and County officials or employees are detailed as follows:

Name, Title and Business Connection	Transaction Description	Amount
Justin Smith Conservation employee Tanya Smith is spouse	Cleans Pahoja cabins, Per bid	\$4,300
Todd Reinke Conservation Board member Todd's True Value owner	Supplies	2,810
Trudy Beyenhof Secondary Roads employee Rock Rapids Machine & Welding son is owner	Welding services	2,209
Amy Borman Ambulance Director EJ Design; son-in-law is owner	Screen printing on ambulance shirts	701
Steve Herman Board of Supervisors H&S Homebuilding Center	Miscellaneous lumber supplies	512
Amy Borman Ambulance Director Borman Construction spouse is owner	Labor/repairs on ambulances	135

In accordance with Chapter 362.5(3)(j) of the Code of Iowa, none of the transactions appear to represent conflicts of interest since total transactions with each individual were less than \$6,000 during the fiscal year.

**2024-E Restricted Donor Activity** – In accordance with Chapter 68B of the Code of Iowa, there were no transactions noted of County officials receiving or soliciting gifts from a restricted donor.

**2024-F Bond Coverage** – Surety bond coverage of County officials and employees is in accordance with statutory provisions. The amount of surety bond coverage should be reviewed annually to ensure that the coverage is adequate for current operations.

**2024-G Board Minutes** – No transactions were found that we believe should have been approved in the Board minutes but were not except for not all wages were approved in the Board minutes. The County did not follow its established policy to approve all wages annually at the beginning of each fiscal year in the Board minutes. Please see “Findings Related to the Financial Statements: 2024-005” for a comment, recommendation, response, and conclusion.

**2024-H Deposits and Investments** – The deposit and investment provisions of Chapter 12B and 12C of the Code of Iowa and the County’s investment policy were complied with except for the interest earned on a construction reimbursement being repaid over several years was reported in the Secondary Roads Fund during the fiscal year ended June 30, 2024.

**Recommendation** – In accordance with Chapters 12C.7 of the Code of Iowa, interest earnings generated on the construction reimbursement needs to be reported in the County’s General Fund. All interest earned related to this construction reimbursement, which was previously deposited in the Secondary Roads Fund, should be transferred to the County’s General Fund.

**Response** – The Auditor’s, Engineer’s, and Treasurer’s offices will work together to implement your recommendation.

**Conclusion** – Response accepted.

**2024-I Resource Enhancement and Protection Certification** – The County properly dedicated property tax revenue to conservation purposes as required by Chapter 455A.19(1)(b) of the Code of Iowa in order to receive the additional REAP funds allocated in accordance with subsections (b)(2) and (b)(3).

**2024-J Tax Increment Financing (TIF)** – Payments from the Special Revenue, County Tax Increment Financing Fund properly included only payments for TIF loans and rebates. Also, Lyon County properly completed the Tax Increment Debt Forms 1, 2, or 3, as appropriate, to certify TIF obligations (debt), to decertify TIF debt, or to request a reduced distribution of TIF; however, we noted a few errors on the reconciliation spreadsheets used to track the certified debt balances.

**Recommendation** – In accordance with Chapter 403.19(6)(a)(1) of the Code of Iowa, the County Auditor is “to provide for the division of taxes in each subsequent year without further certification... until the amount of the loans, advances, indebtedness, or bonds is paid to the special fund”. To assist in meeting this requirement, the County Auditor should develop procedures which enhance the ability to prepare the County’s tax increment financing reconciliation documents accurately.

**Response** – We will continue to work on developing procedures to prevent errors on the tax increment financing reconciliation documents in the future.

**Conclusion** – Response accepted.

**2024-K Annual Urban Renewal Report** – The County’s Annual Urban Renewal Report was properly approved and certified to the Iowa Department of Management on or before December 1 as required by Chapter 331.403(3)(a) of the Code of Iowa. However, we noted a couple errors on the Annual Urban Renewal Report in regards to the amounts reported for TIF debt outstanding and year-end outstanding TIF obligations, net of TIF Special Revenue Fund balance.

**Recommendation** – The County should implement procedures to ensure that all information reported on the Urban Renewal Annual Report is all-inclusive and accurate by properly reconciling the information to the County’s financial records.

**Response** – We will work on developing procedures to implement this recommendation.

**Conclusion** – Response accepted.

**2024-L Obligations Report** – The “Outstanding Obligations Disclosure Statement Report Year 2024” filed with the Treasurer of the State of Iowa improperly reported the amount of debt outstanding at June 30, 2024 for one of the County’s capital leases/lease to purchase payables. Chapter 12.1 of the Code of Iowa requires each debt obligation be reported at the actual principal balance on June 30, 2024.

**Recommendation** – The County should develop procedures to ensure that all debt obligations are properly reported on the “Outstanding Obligations Disclosure Statement Report” in accordance with the Code of Iowa Chapter 12.1.

**Response** – We have established procedures to ensure that all debt is reported properly on the “Outstanding Obligations Disclosure Statement Report Year 2025”.

**Conclusion** – Response accepted.

**2024-M Financial Condition** – There was a deficit fund balance of \$464,000 in the County Tax Increment Financing Fund at June 30, 2024.

**Recommendation** – The County should investigate alternatives to eliminate this deficit fund balance to return the County Tax Increment Financing Fund to a sound financial position.

**Response** – Tax increment financing has been levied to eliminate the County Tax Increment Financing Fund deficit.

**Conclusion** – Response accepted.

**LYON COUNTY**  
**Staff**

This Audit was Performed By:

David De Noble, CPA, Senior Auditor  
Carmen Austin, CPA, Senior Auditor  
Kayla Reck, Senior Auditor

**De Noble & Company PC**  
**d/b/a De Noble, Austin & Company PC**  
**Certified Public Accountants**