

LYON COUNTY EMERGENCY MANAGEMENT
APRIL 2003

Terrorism Annex

I. Purpose

To develop a comprehensive, coordinated, and integrated response capability involving all levels of government.

To effectively assess the threat of and vulnerability to acts of terrorism within the community, as well as, prevent, mitigate, respond, and recover from an actual terrorist incident.

A coordinated domestic preparedness plan should actually involve two distinct areas:

1. Crisis Management - Includes measures to identify, acquire, and plan the use of resources needed to anticipate, prevent, and/or resolve a threat or act of terrorism.
2. Consequence Management - Includes measures to protect public health and safety, restore essential government services, and provide emergency relief to governments, businesses and individuals affected by the consequences of terrorism.

II. Authority

1. U.S. Codes

- * 18 USC, 2332b (g)(5), Acts of Terrorism Transcending National Boundaries
- * 18 USC, 2331 (1), Definition of "International Terrorism"
- * 18 USC, 921 (a) (22), Firearms

2. Iowa Code:

- * Iowa Code, Chapter 29C, Chapter 708, Assault, 708.6, Terrorism

III. Hazard

1. Lyon County is vulnerable to many man-made and natural hazards. Although we are not a primary site for terrorist attacks, we may be directly or indirectly affected by a terrorist act in another jurisdiction. We do have facilities and resources that need to be protected against theft, and terrorist acts. There are many locations in Lyon County that store agricultural chemicals, fuel and other materials that could be used for the development of weapons of mass destruction.
2. These plans have been developed to assist in the response to, recovery from and preparation for, acts of terrorism that may occur in Lyon County. It is designed to be a guide for key officials, emergency responders and other planners to coordinate an effective response to any act of terrorism as defined by law.
3. Hazard Agents – Listed below are Hazard Agents that may or may not be present in Lyon County. For each agent an Annex already exists in our County Multi-Hazard Plan.
 - a. Chemical: Annex P in the Multi-Hazard Plan deals directly with chemical facilities and reporting requirements in Lyon County. It also has the Emergency Response Plans to deal with emergencies that may occur due to an accidental or intentional release from those facilities.
 - b. Biological: Biological emergencies can occur in Lyon County. The response to, and recovery from, and preparation for, is addressed in the county Multi-Hazard Plan. This plan addresses the roles and responsibilities for key officials, and responders prior to, during and after a biological terrorism event.
 - c. Nuclear: Lyon County is not a host county for any county with a Nuclear Power Plant or facility that stores nuclear materials. We do, however have major highways and secondary roads that could provide transportation routes for nuclear materials. Our Nuclear and Radiological concerns are address in our Multi-Hazard Plan in Annex L. We also maintain radiological monitors and a current shelter list in the Multi-Hazard Plan.
 - d. Radiological: This is addressed in Annex L. We also maintain a list of trained persons in the use of radiological monitors and other radiological equipment. Another resource would be the State Department of Health and State Office of Emergency Management.

IV. Situation and Assumptions

A. Situation

1. Terrorism is defined as the unlawful use of force against persons or property to intimidate or coerce a government, civil population, or any segment thereof, in the furtherance of political or social objectives or goals.
2. Terrorism may take the form of:
 - * Employment of Weapons of Mass Destruction - BNICE (Biological, Nuclear, Incendiary, Chemical, Explosive)
 - * Radiological (legal radiological facilities (e.g., nuclear power plants, hospitals and other applicable sites, test reactors, etc.)
 - * Hostage-taking
 - * Sabotage
3. The following facilities in Lyon County are at risk to acts or threats of terrorism:
 - * Governmental administrative centers or facilities (infrastructure) - (post office, law enforcement, fire/rescue, town/city hall, local mayor residences, judicial personnel (i.e., judges, prosecutors residences, and offices)
 - * Critical Infrastructure/Transportation (major highways, secondary roads, tertiary roadways, dirt/gravel roads. Details may include interchanges, choke-points, traffic lights, traffic schemes, access roads, bridges, railroad crossings, and overpasses)
 - * Trucking/Transport Activity: (cargo loading/unloading facilities, type of cargo (HazMat?) Waterways (rivers, streams, lakes, pipelines, process/treatment facilities
 - * Airports: (carriers, flight paths, airport layout (runways, passenger terminals, and parking)
 - * Trains: (physical rails, interchanges)
 - * Educational Facilities (schools, colleges)
 - * Medical/Health Clinics
 - * Hospitals, research institutions (nuclear, biological, chemical)
 - * Athletic/sporting complexes
 - * Convention centers
 - * Research & Development complexes
 - * Business and industry (malls, stores, mills, factories, transportation nets, warehouses)
 - * Religious edifices (including shrines & monuments)

- * Financial institutions (banking facilities/loan institutions)
- * HAZMAT Facilities: (302 facilities, combustion sites, generating sites, and treatment, storage, and disposal sites, utilities facilities)
- * Special Needs Facilities: (predominantly retirement community? Incarcerated personnel? Handicapped?)
- * Management & staff for any of the above

B. Assumptions

This plan will go into effect when a terrorist incident has occurred or a credible threat has been identified.

1. The Unified Command structure and procedures will be in place to ensure an effective and safe response to the incident. Unified command is a method for all agencies or individuals who have jurisdictional responsibility, and in some cases, functional responsibility, to contribute to determining overall objectives for the incident and selection of a strategy to achieve the objectives.
2. No one local, state, or federal agency has the authority or expertise to act unilaterally on issues that arise out of acts of terrorism, regardless of weaponry, equipment, or experience.
3. Acts of terrorism may overwhelm the capabilities of government at any level.
4. Local, state, and federal officials may define overlapping areas of responsibility requiring inter-agency coordination for the duration of crisis and consequence management.
5. If adequate protective devices and measures are unavailable, responders cannot be required to risk their lives by entering NBC/WMD contaminated areas. Perimeters should be established until materials are identified, or have degraded to levels safe for first responders.

V. Concept of Operations

1. **Direction and Control:** Establish a command post and utilize the Unified Command Management System to effectively integrate and coordinate response resources and support from all levels of government. Direction and Control are defined in detail in ANNEX A of the Multi-Hazard Plan for Lyon County. Diagrams and flow charts are in place in this annex.

2. Communications: See ANNEX B in the Multi-Hazard Plan

a. Security of communications among responding organizations.

Stage resources away from the affected or contaminated area.

Develop, implement, and enforce accessibility policies that will define who will be given access to the damaged and impacted areas, whether there are any time restrictions regarding access, whether escorts will be necessary, and what protective gear and identification will be required, if any, to enter these areas.

b. Coordination of communications with federal responders.

3. Warning: This is covered in ANNEX B of the Multi-Hazard Plan

Notify the public of the threat implement and advise the risk population of the necessary protective actions to take.

4. Emergency Public Information: Establish Joint Information Center to coordinate the timely and appropriate release of information during the response and recovery phases.

5. Evacuation/Sheltering: This is included in ANNEX E.

a. In-Place sheltering.

b. Evacuation routes/means of conveyance should be predetermined based on area and type of incident.

Implement the necessary traffic control measures that will facilitate evacuation from the risk area and enhance and supplement site security measures following the incident.

6. Mass Care: This is addressed in ANNEX I of the Multi-Hazard Plan

a. Safe location of mass care facilities

b. Structural safety

c. Health and medical services

7. Mass Fatalities: Most areas of concern are addressed in the Multi-Hazard Plan. Specifics such as refrigerated trucks, mortuary needs and letters of agreement

- addresses other needs.
8. Health & Medical: This is addressed in ANNEX G of the Multi-Hazard Plan.
 9. Resource Management: This is addressed in ANNEX M of the Multi-Hazard Plan.

Activate mutual aid agreements as necessary. Mutual Aid agreements are in place and are updated as required by the agencies involved.

Provide for the security of evacuated areas, critical facilities, resources, and the impacted area to protect the crime scene and facilitate response and recovery efforts.

Coordinate and track resources (public, private) and document associated costs.

VI. Organizations and Assignments of Responsibilities

The local emergency service organizations will be integrated into all levels of government responding to the incident. Responsibilities are as follows:

1. The Lyon County Emergency Management Coordinator (EMC)
 - a. Serves as the primary EOC coordinating officer
 - b. Leads and conducts meetings, conferences etc. to accomplish the following:
 - * formulate action plans
 - * define priorities
 - * resolve conflicts
 - * identify issues
 - * evaluate resources needs/commitment
 - c. Ensures tracking and journal/log management
 - d. Assigns local consequence management representatives as needed.
 - e. Ensures coordination with Public Information Office.
 - f. Consults with authorities and agencies at all levels to identify and prioritize unmet needs.
 - g. Serves as the liaison to state and federal agencies to support response/recovery efforts.
2. The Lyon County Sheriff
 - a. Depending on the situation the Sheriff may appoint an Incident Commander to provide the following:

- * leadership
- * direction
- * crisis/consequence coordination

The Sheriff or his designee will gather information from local information sources and update all key officials on important information.

- b. Provides a Liaison Officer (LO) to the Federal Bureau of Investigation's (FBI) Joint Operations Center (JOC) as required.
- c. Establishes/maintains communication between the site and county's Emergency Operations Center (EOC).
- d. Maintains close coordination with Public Information Officers (PIO).
- e. Assists in the determination of additional resources that require the county to request assistance from state and federal resources.
- f. Assists in the development of Standard Operating Procedures (SOP) and other guidance documents as applicable for crisis/consequence management issues.
- g. Assists in providing investigative services/actions.

3. The Lyon County Fire Department/s and EMS Units

a. Fire Departments

Will work closely together and use resources available to address search and rescue efforts. This may include the procedure of notifying Iowa Emergency Management Division for activation of Federal Emergency Management Urban Search and Rescue Teams.

- i. Develops procedures to employ personnel and resources to support crisis/consequence management efforts.
- ii. Provides technical assistance to law enforcement and other agencies with regard to devices, weapons, & explosives in response to a terrorist incident.

- * Investigative assistance
- * Training
- * Decontamination coordination or support

b. EMS Units

- i. Establishes and carries out protocols such as:
 - * Scene Command
 - * EOC/Command Post Liaison
 - * Communications
 - * Emergency support functions (field)

5. The Lyon Health Department/s and Human Services Offices
 - a. Health Departments
 - i. Develop procedures that identify how personnel and resources will be employed in support of crisis/consequence management efforts, for example:
 - * Threat/agent assessments
 - * Epidemiological investigations
 - * Hazard identification
 - * Hazard reduction/decontamination
 - * Iowa Department of Public liaison & coordination
 - * Arrange & coordinate pharmaceutical support as required
 - b. Human Services
 - i. Coordinate with the emergency management coordinator on response and recovery actions.
 - ii. Provide or coordinate mental health services for victims and first responders involved in a terrorism incident.
6. The Lyon County Attorney
 - a. Provides intelligence and investigative resources for crisis/consequence management efforts as required.
 - b. Maintains representative liaison with EOC, JOC, or other localities/facilities as directed.
7. The Lyon County Engineer and Public Works Offices
 - a. Assist with site-area damage assessment.
 - b. Assist and or coordinate site-area clearances and restorations.
 - c. Provide/coordinate the contracting for material resources support.
8. Other State Support: Iowa National Guard, Iowa Emergency Management Division, DCI, State Fire Marshall's Office, Iowa State Patrol and D.O.T.
9. Other Federal Support: FEMA, EPA, Department Of Natural Resources.

VII. Recovery

Recovery can sometimes start before the crime investigation is complete. Recovery efforts will focus on restoring the scene to its condition prior to the incident. The following actions may be necessary:

- a. Continue to monitor area for any residual after-effects, as necessary.
- b. Maintain protective actions as the situation dictates.
- c. Continue to coordinate and track resources and document costs.
- d. Continue to keep public informed of the recovery efforts.
- e. Develop and implement long-term environmental decontamination plan, as necessary, in coordination with the appropriate local, state and federal government agencies.
- f. Roles and Responsibilities are outlined in detail in Part C of the Comprehensive Countywide Emergency Operations Plan.

VIII. Training and Exercising

Response personnel in Lyon County will receive Terrorism awareness/operational level training, in order to enhance their ability to recognize situations that may acts of terrorism.

This training will integrate state and federal training programs in support of state and federal guidance. Such training will focus on tactical operations for explosive, nuclear, biological, and chemical agents.

IX. Administration and Logistics

There are many factors that make response to a WMD terrorist incident unique. Unlike some natural disasters, (Tornados, floods, winter storms, drought etc.), the administration and logistics for response to a WMD incident require special considerations. For example, there may be little or no forewarning, immediately obvious indicators, or WMD knowledge (lead time) available to officials and citizens. Because the release of a WMD may not be immediately apparent, care givers, emergency response personnel, and first responders are in imminent danger themselves of becoming casualties before the actual identification of the crime can be made. Incidents could escalate quickly from one scene to multiple locations and jurisdictions. Some of the administrative framework will include:

1. General support requirements
2. Availability of services
3. Mutual aid agreements
4. Administrative policies and procedures (e.g., financial record keeping)
5. Bomb Threat Procedures

Lyon County
Emergency Management

TERRORISM ANNEX
ANNEX- T

April 2003

